

Cabinet

Supplementary Information



Date: Tuesday, 6 October 2020

Time: 4.00 pm

Venue: Virtual Meeting - Zoom Committee Meeting
with Public Access via YouTube

8. Temple Quarter Development Framework Update

(Pages 2 - 25)

9. Sports facilities in parks and green spaces

(Pages 26 - 104)

Issued by: Corrina Haskins, Democratic Services

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Date: Tuesday, 29 September 2020





Decision Pathway – Report

PURPOSE: Key decision

MEETING: Cabinet

DATE: 06 October 2020

TITLE	Temple Quarter – Development Update		
Ward(s)	Windmill Hill and Lawrence Hill		
Author: Colin Molton	Job title: Interim Project Director, Temple Quarter		
Cabinet lead: The Mayor	Executive Director lead: Stephen Peacock		
Proposal origin: <i>BCC Staff</i>			
Decision maker: Cabinet Member Decision forum: <i>Cabinet</i>			
Purpose of Report: This report seeks to provide a comprehensive update across a number of areas of work within the Temple Quarter, specifically:- <ol style="list-style-type: none"> 1. An update on the progress of the Temple Quarter Development Framework; 2. Proposals to create bespoke delivery capacity for Temple Quarter, together with proposals for a bid to be submitted for WECA funding for delivery capacity and for the repurposing of clawback owed to Homes England by BCC as match funding; 3. An update on the status of the proposed enabling works at Temple Island and the bid to WECA for funding for those works, and; 4. Proposals to establish a Member led scrutiny Group as part of the broader governance arrangements for Temple Quarter. 			
Evidence Base: <ol style="list-style-type: none"> 1. Temple Quarter Development Framework On the 7th November 2017, approval was given to the receipt and use of WECA grant funding to support the delivery of a Development Framework for Temple Quarter. The Development Framework was commissioned by Bristol City Council, Network Rail, Homes England and West of England Combined Authority. The Framework is intended to reflect the combined aspirations and objectives of these parties through evidence-based proposals for the future development of the area. Following its initial commissioning in Summer 2018, the Mott MacDonald led consultant team has progressed the Framework in order to provide a new, holistic vision for Bristol Temple Quarter and St Philip's Marsh. The scope of the Framework is to examine and reimagine the use of the area, responding to the needs and aspirations of the city. The emerging Framework seeks to identify opportunities for the future and proposes a set of principles and concept designs to guide their development. Short, medium and long-term interventions have been considered, from temporary meanwhile use through to enabling infrastructure and construction of new homes and workplaces. The proposals have been subject to a comprehensive and iterative deliverability appraisal to test their financial viability. A place-making approach has been adopted throughout to embed sustainable and inclusive urban design principles with people at the centre. A degree of flexibility has been incorporated to create a framework with clear objectives while still being responsive to new information and direction. 			
Inclusive and Sustainable Growth			

Central to the development of any future proposals for regeneration of the area is the consideration of how growth can be inclusive and sustainable for all of Bristol's citizens. This includes consideration and management of economic, physical and social factors.

- Economic – by working with developments that are coming forward to support the principles of inclusive and sustainable growth, creating employment opportunities, good quality jobs/ on site skills academy, utilizing the development pipeline through planning, inward investment, linking with Economic Development and Employability and Skills on job brokerage.
- Physical – by improving access to the area and jobs, ensuring proposals coming forward to improve connectivity of community to city and reduce severance, overcome physical and perceived barriers, and leveraging contributions to create these improvements.
- Social – by ensuring people are informed on city developments coming forward, engaged on city issues linking to physical environment, upskilled in planning, design & development, and ensuring ownership, engagement and employment in meanwhile projects.

Future growth and regeneration of the area must also be grounded in considerations of environmental sustainability, with consideration of the city's ambitions for carbon neutrality by 2030.

Engagement

A programme of engagement activity is underway and will be ongoing throughout the lifetime of the programme to ensure that all stakeholders are informed about the changes happening in the area and can shape how future proposals are developed.

Further stages of engagement have been put on hold currently whilst the Development Framework is finalised – and as a result of the practical difficulties associated with Covid-19. However, the plan is that further engagement will take place which aims to:

- Keep external stakeholders informed about the next steps and how they can influence future stages
- Engage groups not previously involved (particularly in local communities)
- Engage existing businesses and establish mechanism for continued engagement
- Raise the profile of the vision and opportunities embedded in the programme
- Raise the profile of projects due to start in 2020/21
- Develop proposal for on-site meanwhile use for continued engagement and to sign post to jobs and opportunities

The emerging framework has considered the approach to six sub-areas to reflect the local character, opportunities and constraints of each:

- Bristol Temple Meads Station
- City Gateway
- The Friary North
- Temple Gate
- Mead Street
- St Philip's Marsh and Central Innovation District

The proposals being developed are at different levels of detail for each area due to differing levels of progress associated with each. This is particularly influenced by the approach to flood risk and patterns of land ownership. Work is on-going to address greater flexibility in St Philip's Marsh to accommodate an optimum number of homes and to address the potential impacts of Covid19 on the proposed development mix.

BCC officers are currently working with the consultant team to address these issues, and it is anticipated that the

development framework will be completed by the end of 2020, whereupon it will pass through the governance arrangements of other project partners for endorsement and presented to BCC Cabinet.

Planning Issues

The Bristol Local Plan Review (March 2019) sets out draft strategic planning policies for the Temple Quarter and St Philip's Marsh areas. Those were subject to consultation in March 2019 and the feedback has been published. For Bristol Temple Quarter the draft policies are an update to the policies in the adopted local plan (Bristol Central Area Plan Policy BCAP35) and set out the vision for a new city quarter with a wide range of uses. At St Philip's Marsh, the draft policies propose moving from an existing policy that retains the land exclusively for industry and warehousing (Site Allocations and Development Management Policy DM13), to one which allows for a great mix and diversity of land uses and an increased number of jobs. The Bristol Local Plan Review is on-going and is discussed in a separate report to Cabinet.

When the Temple Quarter Development Framework has been completed, its proposals will be the basis of planning policy documents to be used to guide decisions on planning applications. These are expected to be based around the 6 zones discussed above and will constitute supplementary planning documents, spatial frameworks and/or master plans, with the choice of document being tailored to the circumstances of each location. Any documents will be subject to public consultation. On approval by Cabinet they will become material planning considerations.

The preparation of HIF2 (Housing Infrastructure Fund) and SHIF (Strategic Housing Infrastructure Fund) bids.

Since Feb 2020, the Temple Quarter project partners have been working to secure central government funding for approximately £80-100m for enabling infrastructure to support the first catalytic phase of the Bristol Temple Quarter Development Framework. This covers the new Northern and Southern City Gateways around Bristol Temple Meads Station as identified by the Development Framework.

The West of England Combined Authority (WECA) submitted an initial Strategic Outline Business Case (SOBC) to Homes England for funding for Bristol Temple Quarter Strategic Enabling Infrastructure works in May 2020. This followed an earlier unsuccessful WECA Housing Infrastructure Fund bid in 2018 for the Bristol to Bath Strategic Corridor which included some elements of the Bristol Temple Quarter infrastructure requirements. Homes England have provided informal feedback that the Bristol Temple Quarter business case should have the level of detail of an Outline Business Case and needs further refinement to be eligible for funding support in areas including:

1. Working out the fundamental market failure arguments for the proposed interventions;
2. The linkage between housing (additionality or acceleration) to infrastructure; and
3. Setting out which sites would be unlocked and how through the proposed works to Bristol Temple Meads (BTM) station.

There is also a need for refinement of the technical analysis (including site viability assessment, infrastructure costings, and related economic appraisal) associated with these strategic questions.

In July 2020, Bristol City Council, WECA, Homes England and Network Rail commissioned a refinement of the Strategic Outline Business Case (SOBC) to an Outline Business Case (OBC) in accordance with the feedback received from earlier bids, with the aim to submit as part of MHCLG's SHIF (Strategic Housing Infrastructure Fund) programme by early October 2020.

2. Bespoke Delivery Capacity for Temple Quarter

In 2018, BCC, WECA, Homes England and Network Rail, in collaboration with other key national and local stakeholders, agreed to work together and formed the Temple Quarter Strategic Board and Steering Group to oversee and support the planning and delivery of the redevelopment and modernisation of Bristol Temple Meads Station and the regeneration of the wider Temple Quarter Area.

As the principal public sector funders and delivery bodies with an interest in Temple Quarter, partners have agreed the

need to strengthen the collaboration between them as work moves from master planning into scheme delivery, and establish appropriate delivery capacity whilst exploring a range of options for longer term delivery structures.

A draft Memorandum of Understanding (MOU) has been prepared which articulates a shared vision “to create a sustainable, connected and flourishing quarter that is welcoming to all to live, work, learn, and enjoy leisure time and builds on Bristol’s strengths as a world class city where everyone can share in its success”.

Temple Quarter is one of the largest development opportunities in the UK with the potential to create 22,000 jobs, a minimum of 10,000 homes and an economic boost of £1.6 billion per annum to the region.

The following Strategic Enablers have been identified which are key to unlocking Temple Quarter:

1. **The station;** where the partners are preparing joint business cases for investment from Ministry of Housing Communities and Local Government (MHCLG) and the Homes England and supporting later stages of the project to be included in the Rail Network Enhancements Pipeline;
2. **The University Campus;** where the partners are supporting the University of Bristol in its funding case to the Universities Research Sustainability Taskforce;
3. **Flood resilience;** where the partners are working with the Environment Agency to identify necessary protection measures and private and public funding to deliver them.

The development proposals should seek to embed the principles of inclusive growth and demonstrate how they contribute to Sustainable Development Goals.

As part of the draft MOU, which will be presented to the Temple Quarter Strategic Board for comment/endorsement on the 25th September, in order to provide appropriate delivery capacity, the partners have agreed to establish a Joint Delivery Team (JDT) and to seek to identify required resources or funding between them to allow the mobilisation of the JDT as quickly as possible.

Progress to date has included the agreement of a team structure, agreement to appoint a Project Director initially on a 2 year fixed term to lead the team, and “in principle” agreement from all 4 partners to contribute to funding the JDT.

It is proposed that the JDT be governed by the existing Strategic Board which meets Quarterly, and that beneath that, a Directors Board be established made up of Executive Directors of 4 host organisations, with the JDT Director reporting at this Board. Executive Directors making up the Directors Board to be responsible for securing any necessary upwards approvals to meet host organisations internal governance/approvals processes.

The JDT would be tasked with drafting an overall Delivery Strategy for Temple Quarter which considers options for longer-term delivery strategies and possible delivery vehicles, and sets out the deliverables, roles and responsibilities of each of the Parties. It is proposed that the JDT would be established for an initial period of 3 years at which point the position will be reviewed. It is proposed that a bid would be made to the WECA Investment Fund to substantially cash flow the JDT with part of the contribution to matching the WECA funding being explored with Homes England in recognition of the importance Homes England places on establishing delivery capacity for Temple Quarter

The arrangements for the JDT, Delivery Strategy and updated governance arrangements will be presented to the Temple Quarter Strategic Board on the 25th September 2020 for endorsement.

3. Temple Island Enabling Works

At the 4th February 2020 Cabinet, an update on progress with L&G on the Temple Island project within the context of the wider growth and regeneration plans for Bristol was provided, and Cabinet gave approval to (i) enter in to all necessary legal documentation to take the project forward (ii) for funding to continue progression of the scheme (including on site investigations), and (iii) for the development and submission of funding applications to WECA to support enabling works.

Over the past 6 months, further work has been undertaken to scope the enabling works, and Aecom have now been appointed to oversee the development and implementation of these works on behalf of the Council. We have submitted a bid to WECA/WoE LEP in relation to the £32m approved at the February Cabinet from the EDF funding as agreed, and await the outcome of the meeting of the Joint Committee on the 9th October.

Subject to approval of the bid, works will progress in accordance with an agreed timeframe which complements the plans of Network Rail and the University of Bristol for the construction of the Eastern Entrance and the Innovation Campus respectively. Both the University and Network Rail will site contractors' compounds on Temple Island so there will be significant activity on site commencing over the coming months. A communications strategy and protocol is being developed to ensure active and continuous engagement with businesses and residents in the area.

In the current Covid-19 crisis, it is crucial that projects like this are kept on course and Temple Quarter is well placed to lead our economic recovery in Bristol. The enabling works alone will deliver 270 gross annual new jobs and £16m of net GVA to the West of England economy 2 years after construction start and can be got underway within months. Key projects continue to move forward and all partners are committed to making significant investment to secure the major change we are seeking around the station and wider masterplan area.

Discussions with L & G are continuing and a further update will be provided to Cabinet once the Agreement for Lease has been completed.

4. Proposal to establish a Member led scrutiny Group for Temple Quarter as part of the broader governance arrangements.

At a recent scrutiny session on Temple Island it was suggested that a BCC Temple Island Group should be set up with a member from Scrutiny invited to sit on this group. In consultation with the Chair of G&R Scrutiny and the Cabinet Member for Planning and City Design it has been agreed that a group should be established with a broader remit to include all of Temple Quarter. This would be useful point to decide to convene this BCC member-led scrutiny group as part of other proposed changes to the broader governance arrangements for Temple Quarter. We will arrange a first meeting of this new group before the end of 2020.

Cabinet Member Recommendations:

That Cabinet:

1. Authorises the Executive Director for Growth and Regeneration, in consultation with the Mayor, the S.151 Officer, and Director of Legal Services to finalise plans for the establishment and operation of a Joint Delivery Team for Temple Quarter, and conclude all necessary legal, financial and other agreements between the parties in connection with the JDT, including the form and content of the Business Case to WECA for Investment Fund monies to cash flow the establishment of the JDT, and to deploy such funding in accordance with the terms of the funding decision.
2. Authorises the Executive Director of Growth and Regeneration, in consultation with the Mayor, the S.151 Officer, and Director of Legal Services to further explore and agree the use of Homes England to support the establishment of the JDT and to funding outstanding infrastructure works in Temple Quarter, subject to receipt of a letter of authorisation from Homes England.
3. Authorises the Executive Director for Growth and Regeneration, in consultation with the Mayor, the S.151 Officer, and Director of Legal Services, subject to the approval of the bid to WECA/WoE LEP, to take all steps required to spend the repurposed EDF funding of up to £32m on the Enabling Works including the procurement of all contracts (goods, services or works), to be approved in accordance with the terms of the funding decision.
4. Notes the work undertaken in respect of the Development Framework for Temple Quarter and the proposed way forward in developing planning guidance.

5. Notes the position in relation to the Temple Island Enabling works and Agreement for lease, and the establishment of a member-led scrutiny group to oversee governance arrangements.

Corporate Strategy alignment:

The proposals align with a number of corporate priorities, including:

- Develop a diverse economy that offers opportunity to all;
- Deliver 2,000 homes, of which 800 are affordable, built in Bristol each year by 2020;
- Develop an inclusive economy that offers opportunity to all and makes quality work experience and apprenticeships available to every young person, and;
- Reduce social and economic isolation and help to connect people to people, people to jobs and people to opportunities.

City Benefits:

Significant city benefits are anticipated to accrue through the redevelopment of the University Campus, Station redevelopment and development of the Temple Island site. Overall the Temple Quarter regeneration programme is anticipated to deliver 22000 new jobs, over 10000 new homes and an economic uplift to the local economy in the region of £1.6billion per annum from 2041.

Consultation Details:

Proposals have been developed and discussed with the Deputy Mayor Finance Governance and Performance.

Background Documents:

November 2017, July 2019 and February 2020 Cabinet Reports (which can be accessed via the following weblink: <https://democracy.bristol.gov.uk/mgChooseDocPack.aspx?ID=3685>)

Bristol Local Plan Review March 2019 www.bristol.gov.uk/localplanreview March 2019

Revenue Cost	£TBA	Source of Revenue Funding	Grant funding – Investment fund/EDF/HE
Capital Cost	£TBA	Source of Capital Funding	Grant funding – Investment fund/EDF/HE
One off cost <input checked="" type="checkbox"/>	Ongoing cost <input type="checkbox"/>	Saving Proposal <input type="checkbox"/>	Income generation proposal <input type="checkbox"/>

Required information to be completed by Financial/Legal/ICT/ HR partners:

Finance Advice: The report provides an update on the Temple Quarter Development Framework which is due to be completed by Autumn 2020, and is to form the basis of planning policy documents, guiding decisions on planning applications. There are no immediate financial implications highlighted at this stage and the completed framework will be presented to Cabinet at a later date and would address any new funding requirements at such time.

The report highlights the fact that since February 2020, the Temple Quarter project partners (Bristol City Council, WECA, Homes England and Network Rail) have been working to secure central government funding (£80-100m) for enabling infrastructure to support the first catalytic phase of the Bristol Temple Quarter Development Framework. In July 2020, project partners started work on Outline Business Case (OBC) in accordance with the feedback received from earlier bids, and intend to submit this as part of MHCLG’s SHIF (Strategic Housing Infrastructure Fund) programme by early October 2020. The bid will be submitted by WECA. It is expected that if approved, the grant will provide significant funding for the proposed Joint Delivery team, as well as fund the delivery of major enabling infrastructure works.

The report seeks delegated authority to work with partners to finalise plans to establish a Joint Delivery Team (JDT), this includes delegated authority to agree all necessary funding arrangements. A draft Memorandum of Understanding (MOU) has been prepared, and by the time this report is considered, the MOU would have been presented to the Temple Quarter Strategic Board for comment/endorsement (board meeting on the 25th September).

The funding arrangements to be agreed will involve the repurposing of Homes England monies (subject to HE

authorisation), as well as bids that are being submitted by partners to secure grant funding that will support the work of the JDT.

The proposal is to establish the JDT for an initial period of 3 years at which point the position will be reviewed. A bid would be made to the WECA Investment Fund (by partners) to substantially cash flow the JDT and that will be matched by both the repurposed monies from HE. This report seeks authority to spend any monies approved by WECA as well as dedicated EDF funding already assigned to the TQ area. As discussions on the MOU are ongoing, delegated authority is being sort to finalise the financial arrangements, which will involve input from the S151 Officer.

Pending the agreement of the funding arrangement, the only new role being recruited to is the post of Project Director. The Council already has staff working on the TQ projects as part of the EZ EDF funded works. They will continue to be funded from the EDF grant pending the setup of the JDT. It is anticipated that the new role will be recruited to and funded from the investment fund.

The February Cabinet had already granted approval regarding the proposed repurposing of EDF funding and this report seeks permission to deploy such funds.

This report has no new financial implications for the Council at this stage.

Finance Business Partner: Kayode Olagundoye, Interim Finance Business Partner, Growth & Regeneration 24th September 2020

2. Legal Advice: The nature and detail of the proposed agreement establishing the Joint Delivery Team (including the resourcing and other commitments being given by each party) will need to be fleshed between the parties, and legal services will assist in this. Homes England agreement to the repurposing of “clawback” monies and agreement for its alternative use should be formalised. The procurement of all enabling works in connection with the Temple island site will need to comply with the necessary procurement rules.

Legal Team Leader: Eric Andrews, Team Leader, Legal Services – 9th Sept 2020

3. Implications on IT: There are no identifiable IT implications arising from this report

IT Team Leader: Simon Oliver, Director Digital Transformation

4. HR Advice: The report seeks approval for the establishment of a Joint Delivery Team (JDT) which will be governed by the Strategic Board and beneath that, a Directors Board, comprising Executive Directors from the 4 host organisations. A team structure has been agreed by the partners, which includes a number of vacant roles.

WECA are designated as employer for JDT new roles, including the TQ Director fixed term (2 years) post which will report to the Directors Board. Recruitment to the TQ Director post will be prioritised ahead of other vacant roles in the structure.

The proposed JDT team structure includes 9 BCC roles which are shown as ‘assigned’ to the project. In line with recent changes to the Council’s secondment policy, all temporary opportunities should be advertised across the organisation to ensure equality of opportunity and development. The HR advice therefore is to advertise these roles as secondment opportunities, unless the proposal is to assign existing posts where the substantive job content relates in its entirety to the Temple Quarter Programme, and the only change will therefore be reporting lines into the JDT.

HR Partner: Celia Williams, HR Business Partner, 14th Sept 2020

EDM Sign-off	Stephen Peacock	9 th September 2020
Cabinet Member sign-off	Cllr Craig Cheney	8 th September 2020
For Key Decisions - Mayor’s Office sign-off	Mayor’s Office	7 th September 2020

Appendix A – Further essential background / detail on the proposal	NO
Appendix B – Details of consultation carried out - internal and external	NO

Appendix C – Summary of any engagement with scrutiny	NO
Appendix D – Risk assessment	YES
Appendix E – Equalities screening / impact assessment of proposal	YES
Appendix F – Eco-impact screening/ impact assessment of proposal	YES
Appendix G – Financial Advice	NO
Appendix H – Legal Advice	NO
Appendix I – Exempt Information	NO
Appendix J – HR advice	NO
Appendix K – ICT	NO

Appendix z - Temple Island update, October 2020 - risk register

Negative Risks that offer a threat to elements included in the Temple Island update and its aims (Aim - Reduce Level of Risk)

Ref	Risk Description	Key Causes	Key Consequence	Status Open / Closed	Strategic Theme	Risk Category	Risk Owner	Key Mitigations	Direction of travel	Current Risk Level			Monetary Impact of Risk £k	Risk Tolerance			
										Likelihood	Impact	Risk Rating		Likelihood	Impact	Risk Rating	Date
TQMP-01	Funding - There is a risk that the current funding bid to central government for key enabling infrastructure works (separate from the bid to WOE joint committee for EDF funding of Temple Island enabling works) is not successful	Grant funding ceases to be available, the bid is not successful on technical grounds, or the bid is not competitive when compared with other bids	Key strategic enabling infrastructure cannot be delivered, impacting the regeneration of Temple Quarter	Open		Funding	TQ Strategic Board	Ensure business case development is technically robust Undertake engagement with MHCLG and Treasury		2	4	8		2	4	8	23.09.20
TQMP-02	Development Framework - There is a risk that there will be a delay to agreeing the Development Framework Report	Outstanding amendments required to the report to be finalised	There is a delay to the agreement of the Development Framework between the principal partners	Open		Programme / project management	TQ Executive Directors' Board	Outstanding amendments have been discussed and categorised - to be jointly reviewed by partners once the changes have been made.		2	3	6		1	2	2	23.09.20
TQMP-03	Covid-19 - There is a risk that Covid-19 will have a significant impact on the current and future use of Temple Quarter	Covid-19	The way that Covid-19 will impact future plans is not currently known, but it could affect existing businesses, transport usage, public space, leisure and hospitality uses, the market for future commercial uses.	Open		Strategic	TQ Strategic Board	Monitor, review and reassess the plans as required, incorporating flexibility		3	4	12		3	3	9	23.09.20
JDT-01	Anticipated source of funding for the team is not forthcoming	Government prioritises spend elsewhere, or sets criteria meaning team costs cannot be funded from monies awarded	Alternative sources of funding would need to be found or the programme scaled back in scope	Open		Finance	TQ Strategic Board	Find alternative sources - WECA Investment Fund has been identified as having potential; scale back size of programme and team	Positive	3	3	9		1	2	2	23.09.20

JDT-02	Partner organisations do not deploy sufficient resources to meet commitments and/or deliver TQ objectives	Internal resource constraints within these organisations	Delay in delivery of TQ objectives, projects and implementation of masterplan	Open		Programme / project management	TQ Strategic Board	Resources allocated by TQ Executive Directors' board following steer from TQ Strategic Board; partners allocate resources to support others where appropriate	Positive	2	3	6		1	3	3	23.09.20
JDT-03	Recruitment to senior JDT roles takes longer than anticipated	COVID-19 has potential to disrupt recruitment process; applicants do not meet the requirements of the job and person specification	Delay in appointing to senior roles, potentially impacting on scope to recruit to more junior positions and get capacity to deliver the full programme in place quickly	Open		Programme / project management	TQ Executive Directors' Board	Develop strategy for recruitment which mitigates against risks; put interim cover in place for as long as necessary	Positive	3	3	9		2	2	4	23.09.20
JDT-04	Loss of momentum as the new team beds in	New leadership team takes time to get up to speed on the programme	Delivery of TQ objectives, projects and masterplan is delayed			Programme / project management	TQ Executive Directors' Board	New appointees are able to pick things up at pace; JDT will also draw on resources within the partner organisations already working on TQ	Positive	4	4	16		2	2	4	23.09.20
TI-09	Temple Island - risk of Network Rail failure to provide details of working requirements & restrictions and encroachment & impact on proposed works	Network Rail failure to confirm	Reduced or higher density development footprint	Open		Programme / project management	Temple Island project manager	Early engagement facilitated via new joint delivery team	Positive	3	5	15		1	4	4	23.09.20

TI-16	Temple Island - potential risk of further groundworks costs as a result of NR requirements	Delay in NR engagement	Construction delays, design failure. Change of design and construction methodology	Open		Programme / project management	Temple Island project manager	AECOM to liaise with Arup and NR, facilitated through new joint delivery team structure	Positive	5	4	20		4	3	12	23.09.20
TI-23	Temple Island - risk of insufficient funds if out of hours working is required	Lack of NR and Highways engagement	Apply for additional funding	Open		Finance	Temple Island project manager	Early engagement with Highways, NR and UOB facilitated through new JDT. Allowance in cost plan	Positive	5	3	15		2	3	6	23.09.20
TI-50	Temple Island - planning risk, should developer fail to secure planning approval	Breach of planning policy	BCC may become responsible for some design development costs	Open		Property	Temple Island project manager	Early engagement with Planning and Highways, facilitated through new JDT. Thorough due diligence with statutory authorities	Positive	3	5	15		2	5	10	23.09.20

Bristol City Council Equality Impact Assessment Form

(Please refer to the Equality Impact Assessment guidance when completing this form)



Name of proposal	Temple Quarter update
Directorate and Service Area	Growth and Regeneration – Temple Quarter
Name of Lead Officer	Colin Molton

Step 1: What is the proposal?

Please explain your proposal in Plain English, avoiding acronyms and jargon. This section should explain how the proposal will impact service users, staff and/or the wider community.

1.1 What is the proposal?

The paper to Cabinet in October provides an update on various elements of the Temple Quarter regeneration programme, namely:

- Progress in developing a development framework for the area
- The creation of a delivery team to deliver the programme
- Progress with the Temple Island development scheme. The equalities impact of this was provided to Cabinet for their February meeting, and no changes have occurred to affect the findings of that assessment
- The establishment of a member led group as part of the broader governance arrangements for the programme.

The Temple Quarter development framework will found the basis for the regeneration of the Temple Quarter area, shown on the map below.



Area covered by the Temple Quarter development framework

Temple Quarter presents a major regeneration opportunity of national significance, having the capacity to deliver 22000 new jobs, 10000 new homes and an economic uplift to the local economy of £1.6billion per annum when fully built out.

Temple Quarter will make a substantial contribution to inclusive and sustainable growth in the city, through consideration and management of:

- Economic factors – by working with developments coming forward to attract inward and local investment, create new employment opportunities at a range of levels and skills requirements, develop a skills academy on site and encourage local business growth
- Physical factors - by improving access to the area and jobs, ensuring proposals coming forward connect community to city and reduce severance, overcome physical and perceived barriers, and leveraging contributions to create these improvements.
- Social – by ensuring people are informed on city developments coming forward, engaged on city issues linking to physical environment, upskilled in planning, design & development, and ensuring ownership, engagement and employment in temporary projects intended to bring jobs and activity to the area in advance of more permanent developments coming forward.

Future growth and regeneration of the area will also be grounded in considerations of environmental sustainability, with consideration of the city's ambitions for carbon neutrality by 2030.

The emerging development framework includes principles to encourage diversity and inclusion that will be applied as each intervention proposed in the framework is taken forward. These principles are:

- Embracing inclusive design to ensure that all spaces and amenities are accessible
- Promoting a healthy and active community
- Ensuring public participation and community cohesion
- Delivering fair and equitable economic opportunities for all
- Providing a safe environment that is free from crime.

Effective engagement with and involvement of the local community will be a key success factor. Consultation has already been undertaken as the development framework has evolved, but has been interrupted by COVID-19. An engagement strategy is in place and will be developed further, with supporting resource to be put in place, to take this strand of work forward. A specific member group to focus on Temple Quarter is proposed, with its first meeting suggested for before the end of 2020, which will provide further scope for member engagement and scrutiny of development and delivery of the regeneration programme.

Step 2: What information do we have?

Decisions must be evidence-based, and involve people with protected characteristics that could be affected. Please use this section to demonstrate understanding of who could be affected by the proposal.

2.1 What data or evidence is there which tells us who is, or could be affected?

The scale of the Temple Quarter regeneration programme – in matters such as the number of new jobs, it being a key public transport hub and gateway location for the city centre, it becoming a location to visit and dwell in – suggest there will be impacts spread over a wide geography, certainly Bristol-wide and further afield.

In addition, the Temple Quarter development framework proposes a large

number of interventions to deliver jobs and homes growth targets. The nature, geographic scope and scale of impacts will differ according to the nature of intervention proposed.

In this context it appears prudent to consider the scale of impact at city wide and local level.

Summary of the Bristol Census 2011 Equalities Statistics

		Gender		Ethnicity			Disability	Sexual orientation
		males	females	White British	non- 'White British'	BME	with a LLLTI	Lesbian, Gay or Bi-sexual
Total population all ages	number	213,400	214,700	333,432	94,802	68,642	71,724	n/a
	denominator	428,100	428,100	428,234	428,234	428,234	428,234	n/a
	Bristol %	49.8	50.2	77.9	22.1	16.0	16.7	n/a
	England and Wales %	49.2	50.8	80.5	19.5	14.0	17.9	6

available at: <http://www.bristol.gov.uk/page/community-and-safety/equalities-data-and-research>

According to the table above, 16% of the Bristol people are disabled, under the Equality Act 2010, that is defined as '...a physical or mental impairment which has a long-term and substantial adverse effect on their ability to carry out normal day-to-day activities'. Taking into consideration that not everyone discloses their disability, the actual number could potentially be higher.

Data has also been considered at the more local level, at wards in and surrounding the area covered by the development framework. This is presented below.

Ward	Total usually resident population [1]	Population by sex				Ethnic group				Limiting long-term illness or disability	
		Total males	%	Total females	%	White Total	%	Black and Minority Ethnic Group Total	%	People whose day-to-day activities are limited	%
Brislington West	11,355	5,670	49.9	5,685	50.1	10,352	91.2	1,003	8.8	1,774	15.6
Cabot	15,940	8,572	53.8	7,368	46.2	11,741	73.7	4,199	26.3	1,353	8.5
Knowle	11,315	5,608	49.6	5,707	50.4	10,312	91.1	1,003	8.9	2,105	18.6
Lawrence Hill	18,942	10,060	53.1	8,882	46.9	8,493	44.8	10,449	55.2	3,402	18.0
Southville	12,543	6,459	51.5	6,084	48.5	11,353	90.5	1,190	9.5	2,061	16.4
Windmill Hill	13,180	6,614	50.2	6,566	49.8	11,351	86.1	1,829	13.9	1,873	14.2
Bristol	428,234	213,071	49.8	215,163	50.2	359,592	84.0	68,642	16.0	71,724	16.7
England & Wales	56,075,912	27,573,376	49.2	28,502,536	50.8	48,209,395	86.0	7,866,517	14.0	10,048,441	17.9

The table demonstrates that the majority of the Lawrence Hill population are from black and minority ethnic communities and that there are also a high number of disabled people living in the area. Knowle also has a high proportion of older people.

Mid-year population estimates from 2017 suggest that at that time 670 people lived in the area covered by the development framework.

2.2 Who is missing? Are there any gaps in the data?

We have no official data specifying the sexual orientation of the Bristol people. However for this report we will assume that Bristol reflects the national statistics where 6% of the population is LGBT+.

Marriage and civil partnership, religion or belief and pregnancy and maternity data is missing from this assessment.

2.3 How have we involved, or will we involve, communities and groups that could be affected?

We have sought to engage with communities and groups as the development framework has evolved. By November 2019 over 900 people had been engaged with; over 1000 comments had been received; and over 750 survey responses had been submitted.

A strategy for further engagement is being developed, which will have the following aims:

- Keep external stakeholders informed about the next steps and how they can influence future stages
- Engage groups not previously involved (particularly in local communities)
- Engage existing businesses and establish a mechanism for continued engagement
- Raise the profile of the vision and opportunities embedded in the programme
- Raise the profile of projects due to start in 2020/21
- Develop proposal for on-site meanwhile use for continued engagement and to sign post to jobs and opportunities.

The engagement strategy will take into account the effectiveness of engagement work done to date, to capture successes and what worked less well and to consider and identify groups that have proved harder to reach.

It is anticipated that engagement will take place as interventions identified by the development framework are taken forward, with early work undertaken as part of each project to identify potential negative impacts on groups with protected characteristics and enable them to engage fully in scheme development.

Consultations with equalities groups will also form part of the planning process. In addition, the council and its partners will consult with equalities groups during the detailed design of new transport schemes, space improvements and developments. Individual transport schemes are required to undertake EQIAs as part of the Council's quality assurance strategy.

Step 3: Who might the proposal impact?

Analysis of impacts on people with protected characteristics must be rigorous. Please demonstrate your analysis of any impacts in this section, referring to all of the equalities groups as defined in the Equality Act 2010.

3.1 Does the proposal have any potentially adverse impacts on people with protected characteristics?

The impact of the Temple Quarter development framework – adverse or beneficial – will become clearer as each element of the development framework is progressed.

At this early stage, a general assessment against key aspects of the framework is probably most appropriate. Two aspects present the greatest risk of creating adverse impacts, both featuring similar effects on the same groups:

- Transport and access improvements, which will deliver long term benefits overall but may have negative impact in the short term.
- Construction of new developments, similarly offering long term benefit but short term negative impacts (notwithstanding that construction may create new employment opportunities).

Both create the potential for disruption to established access routes, less certainty around accessibility and might give rise to new hazards to be negotiated. This has the potential to affect most significantly disability and pregnancy/maternity groups, and – potentially – age indirectly.

Care is also needed to avoid reinforcing any patterns of exclusion from jobs opportunities, should they exist in sectors likely to employ people in the Temple Quarter area via new development. Such an outcome would have the potential to affect all groups with protected characteristics.

3.2 Can these impacts be mitigated or justified? If so, how?

Neither are justifiable and measures will be taken to mitigate them.

Whilst disruption may be inevitable given the scale of development proposed, it can be mitigated through early engagement with and the involvement of protected groups in scheme development, from design through to delivery. The emerging engagement strategy for Temple Quarter will seek to address this.

Efforts will be made to:

- Enable work experience opportunities
- Link people to potential employers
- Develop an on site skills academy within Temple Quarter to enable people to gain skills locally which can then be put to use in the locality.

Public sector employers engaged in delivering the framework, including Bristol City Council, will recruit in line with their equalities duties, and will be able to shape the actions of their contractors via contractual requirements.

3.3 Does the proposal create any benefits for people with protected characteristics?

Again, it is too early in scheme development to define specific benefits of each element of the framework but it is envisaged that application of the principles of diversity and inclusion outlined in the answer to question 1.1 will generate benefit for all groups with protected characteristics.

3.4 Can they be maximised? If so, how?

Benefits will be maximised through early engagement with and the involvement of protected groups in scheme development, from design through to delivery. The emerging engagement strategy for Temple Quarter will seek to address this.

Step 4: So what?

The Equality Impact Assessment must be able to influence the proposal and decision. This section asks how your understanding of impacts on people with protected characteristics has influenced your proposal, and how the findings of your Equality Impact Assessment can be measured going forward.

4.1 How has the equality impact assessment informed or changed the proposal?
Re-emphasised the importance of engaging with groups with protected characteristics as part of the wider engagement activity being proposed and developed for Temple Quarter.
4.2 What actions have been identified going forward?
<p>A review will be undertaken as to the effectiveness of previous engagement exercises, and lessons applied to future engagement activity.</p> <p>An engagement strategy will be developed for the next stage of the Temple Quarter regeneration programme, and individual elements of it. Equalities assessments and ongoing reviews will be undertaken for individual projects within the Temple Quarter programme as they progress.</p> <p>Protected characteristic groups who have been engaged previously will continue to be so.</p>
4.3 How will the impact of your proposal and actions be measured moving forward?
The Temple Quarter Strategic Board – chaired by the Mayor of Bristol and the Mayor of the West of England – and the Temple Quarter members’ group will receive regular reports on engagement with equalities groups.

Service Director Sign-Off: Colin Molton	Equalities Officer Sign Off: <i>Reviewed by Equality and Inclusion Team 18/9/2020</i>
Date: 24 September 2020	Date:

Eco Impact Checklist

Title of report: Temple Quarter update

Report author: Colin Molton, Interim Project Director – Temple Quarter

Anticipated date of key decision: 6 October 2020

Summary of proposals:

The paper to Cabinet in October provides an update on various elements of the Temple Quarter regeneration programme, namely:

- Progress in developing a development framework for the area
- The creation of a delivery team to deliver the programme
- Progress with the Temple Island development scheme. The equalities impact of this was provided to Cabinet for their February meeting, and no changes have occurred to affect the findings of that assessment
- The establishment of a member led group as part of the broader governance arrangements for the programme.

The Temple Quarter development framework will found the basis for the regeneration of the Temple Quarter area, shown on the map below.



Temple Quarter presents a major regeneration opportunity of national significance, having the capacity to deliver 22000 new jobs, 10000 new homes and an economic uplift to the local economy of £1.6billion per annum when fully built out.

Temple Quarter will make a substantial contribution to inclusive and sustainable growth in the city, through consideration and management of:

- Economic factors – by working with developments coming forward to attract inward

and local investment, create new employment opportunities at a range of levels and skills requirements, develop a skills academy on site and encourage local business growth

- Physical factors - by improving access to the area and jobs, ensuring proposals coming forward connect community to city and reduce severance, overcome physical and perceived barriers, and leveraging contributions to create these improvements.
- Social – by ensuring people are informed on city developments coming forward, engaged on city issues linking to physical environment, upskilled in planning, design & development, and ensuring ownership, engagement and employment in temporary projects intended to bring jobs and activity to the area in advance of more permanent developments coming forward.

Future growth and regeneration of the area will also be grounded in considerations of environmental sustainability, with consideration of the city’s ambitions for carbon neutrality by 2030. A sustainability assessment has been prepared in the drafting of the Temple Quarter development framework and, albeit it has specific relevance to the Temple Meads element of the document, the principles and analysis is pertinent to the overall area.

The framework itself is a relatively high level document, proposing a direction of travel for the development of the area, and the detail of specific developments within it and programmes proposed will be consulted on and evolve with time. Consequently the assessment provided below can only be high level in nature.

Will the proposal impact on...	Yes/No	+ive or -ive	If Yes...	
			Briefly describe impact	Briefly describe Mitigation measures
Emission of Climate Changing Gases?	Yes	Overall positive in that it should lead to a reduction in emissions	New buildings, increased population, increased journeys and footfall will be balanced by high sustainability standards for buildings, employment & leisure opportunities provided locally, greater public transport capacity, new pedestrian & cycle access and measures to reduce dependency on the car.	Sustainability assessment identifies the following: <ul style="list-style-type: none"> • Ensuring whole lifecycle carbon management is an integral part of decision making and design processes • Facilitating connection to the emerging Bristol district heat network • Setting embodied and operational energy related policies that are over and above current national standards • Encouraging sustainable lifestyle choices.
Bristol's resilience to the effects of climate change?	Yes	Positive	Increasing population and developing in areas at risk of flooding will be counterbalanced by new flood defence measures, potentially featuring as part of new developments, that will	Sustainability assessment identifies the following: <ul style="list-style-type: none"> • Optimising massing and orientation to improve microclimate, protect against temperature extremes and enhance performance of

			<p>enhance the city's overall flood defence infrastructure, as well as new green spaces, new access routes for pedestrians and cyclists and jobs and services available locally to meet local need.</p>	<p>sustainable systems</p> <ul style="list-style-type: none"> • Incorporating flood defences and resilient infrastructure zones within the design to protect the development from water in the event of flooding • Adopting green infrastructure, including SUDS to reduce the local risk of flooding • Taking a holistic approach to reviewing the effect on adjacent areas of flood defence schemes • Setting water conservation related policies that are over and above current national standards • Looking for opportunities to divert re-usable forms of waste water.
Consumption of non-renewable resources?	Yes	Positive overall	<p>The scope for this and potential to mitigate it needs to be explored further, and is likely to be on both a programme and individual project basis. Large amounts of construction do offer the potential for the scale of consumption and associated mitigation to be significant.</p>	<p>The sustainability assessment notes Bristol's use of the UN Sustainable Development Goals. Goal no. 12 calls for responsible consumption and production. The assessment calls on negative impacts to be reduced as far as possible, and integrated approaches adopted to ensure maximisation of cross benefits across the 17 goals.</p> <p>This approach is likely to form an important part of sustainability strategy/ies for the Temple Quarter programme.</p>
Production, recycling or disposal of waste	Yes	Positive overall	<p>The scope for this and potential to mitigate it needs to be explored further, and is likely to be on both a programme and individual project basis.</p>	<p>Sustainability assessment identifies the following:</p> <ul style="list-style-type: none"> • Adopting of circular economy principles throughout development lifecycle (including construction and operation), e.g. consideration of the suitability of waste take-back centres • Understanding and accommodating the current and future requirements of the local waste operating company in relation to improved re-use/recycling and

				<p>reduction of waste to landfill</p> <ul style="list-style-type: none"> • Providing designs that facilitate space for storage of segregated waste, to encourage appropriate re-use and recycling.
The appearance of the city?	Yes	Positive	Impact is expected to be significantly positive – the Temple Quarter regeneration programme will drive the development of vacant sites, provide much needed improvements to circulation and accessibility within Temple Meads Station and enable easier wayfinding.	
Pollution to land, water, or air?	Yes	Positive in that it should lead to a reduction in pollution	The scope for this and potential to mitigate it needs to be explored further, and is likely to be on both a programme and individual project basis.	<p>The sustainability assessment notes Bristol’s use of the UN Sustainable Development Goals. A number appear to be pertinent:</p> <ul style="list-style-type: none"> • Goal no. 6 calls for clean water and sanitation • Goal no. 12 calls for responsible consumption and production • Goal no. 14 covers life below water • Goal no. 15 covers life on land. <p>The assessment calls on negative impacts to be reduced as far as possible, and integrated approaches adopted to ensure maximisation of cross benefits across the 17 goals.</p> <p>This approach is likely to form an important part of sustainability strategy/ies for the Temple Quarter programme.</p>
Wildlife and habitats?	Yes	Potentially positive	The scope for this and potential to mitigate it needs to be explored further, and is likely to be on both a programme and individual project basis.	<p>The sustainability assessment identifies the following:</p> <ul style="list-style-type: none"> • Setting a biodiversity net gain target • Seeking opportunities for small “pocket parks”, which would improve public realm, provide

				<p>permeable surfacing for water attenuation, new trees, planning and benches</p> <ul style="list-style-type: none"> • New planting should be selected to increase wildlife value such as diversity of fruiting season, invertebrate support, growth form and planting that offers shelter and nest building opportunity • Watercourses will need to be considered and protected • Seek a CEEQUAL assessment – an international rating and awards scheme for engineering and infrastructure projects.
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Consulted with: Alex Ivory, Climate Change Team Manager

Summary of impacts and Mitigation - to go into the main Cabinet/ Council Report

The significant impacts of this proposal are potentially very wide-ranging given the scale of the Temple Quarter regeneration programme, associated targets and geographical coverage. It is too early in the life of the programme to be specific about what these impacts may be. It is critical therefore that ecological and environmental impact is considered fully as it evolves. This – and the need for resource to support it – will be factored into the work-programming and delivery of the programme as it moves forward.

The aim of the programme at all stages of its development and implementation will be to have a positive ecological and environmental impact.

Checklist completed by:

Name:	Jack Allan
Dept.:	Temple Quarter Programme Team
Extension:	07827 896608
Date:	21 September 2020
Verified by Environmental Performance Team	24 September 2020



Decision Pathway – Report

PURPOSE: Key decision

MEETING: Cabinet

DATE: 06 October 2020

TITLE	Sports facilities in parks and green spaces		
Ward(s)	All wards		
Author: Richard Fletcher	Job title: Parks Services Manager		
Cabinet lead: Mayor	Executive Director lead: Stephen Peacock		
Proposal origin: BCC Staff			
Decision maker: Mayor			
Decision forum: Cabinet			
Purpose of Report:			
<p>To approve the delivery of a sustainable financial future for football, cricket and bowls facilities in the city's parks and green spaces by transferring their management and operation to capable third parties through a transparent application process. To further raise the quality of these facilities through investment and to approve a revised approach to charging (excluding the Downs) where facilities continue to be operated and managed by Bristol City Council, so that they are operated at no cost to the Council.</p>			
Evidence Base:			
<p>The Council's adopted Bristol Playing Pitch Strategy identified that Bristol has a large number of poor grass playing pitches and that a significant number of these are in Council ownership and on Parks land. These pitches are supported by an ageing stock of changing rooms and pavilions - reflecting a long period of under, or no investment. There is a desire from sport funding bodies to improve facilities and the improvement of grass pitches has been identified as a priority in the Football Foundation's Football Facility Plan for Bristol. Following a consultation process, the Playing Pitch Strategy adopted a five point plan in relation to football which included "the delegated management of pitches and associated facilities to local clubs (asset transfer) to offer potential savings."</p> <p>The Council currently offers bowls, football and cricket facilities in parks at an estimated net cost of £201K per annum. At its Cabinet meeting on 1st May 2018, the Council adopted an approach to provide sport in parks at no cost as part of a three-year savings' programme. To identify how this might be delivered a public consultation exercise was carried out between 28th May 2019 and 9th July 2019 and sought comment on three options. These options and the results can be seen at Appendix B.</p> <p>As a result of the consultation, subsequent further engagement with sports governing bodies and the bowls clubs in scope, and a consideration of the condition of some assets, a blend of recommendations from options A, B and C are made:</p> <p>For bowls facilities in parks that are in scope:</p> <ul style="list-style-type: none"> • Progress a lease for the bowls facilities at Canford Park, Begbrook Park and Netham Park with the existing occupiers. The agreement would be to guarantee continued current use for sport. • Incorporate Eastville Park and St George Park bowls facilities, and the Ardagh Sports Centre bowls green, in to the Bristol Future Parks process without a condition that they continue to be used only for sport. <p>For football and cricket facilities in parks that are in scope:</p> <ul style="list-style-type: none"> • Incorporate Oldbury Court in to the Bristol Future Parks process with a condition that playing pitches must be able to be provided. 			

- Take forward an asset transfer expression of interest process from October 2020 on the remaining sites with a condition that the function for the existing sport must be protected. The site would be leased to a third-party operator. Site use may be multifunctional in order to support sustainable funding, use and access to protect existing levels.
- For facilities where Expressions of Interest are not received and they continue to be operated by the council, the hire costs will reflect the real cost of maintenance with the principle that pitches will be cost neutral to the council.

All in-scope facilities are listed in Appendix A with the intended method to progress these.

New operating clubs or organisations operating facilities would be required to enter into full repairing lease arrangements on buildings and full maintenance lease or licence arrangements on pitches. To facilitate the preferred option the Council would invest in facilities where sustainable business plans are agreed with third parties and would work in partnership to realise additional financial support and expertise from sports governing bodies and others.

Next steps would include:

- Oct 20 - Identify statutory and/or other legal issues (including property related issues, procurement issues and any internal approvals required) associated with specific proposals and the means to address these.
- Nov to Jan 21 - Seek expressions of interest (EOI) from third parties in operating sports facilities – responding to a facilities brochure. EOIs will be assessed alongside relevant sports governing bodies.
- Feb 21 - Appraise EOIs received.
- March 21 to July 21 - Invite shortlisted applicants to submit a business case for their proposal(s).
- July to Sept 21 - To seek external funds and seed fund with Council capital funds.
- Dec 21 - To conclude appropriate legal agreements for the transfer of the assets.

Cabinet Member / Officer Recommendations:

That Cabinet:

1. Authorise the Executive Director for Growth and Regeneration in consultation with the Mayor, the S.151 Officer, and Director of Legal Services to take all steps required to procure and enter into contracts required to Transfer and upgrade sporting facilities located in parks and green spaces (detailed in appendix A and B) to be operated by third parties up to the value of £500k.
2. Authorise the Executive Director for Growth and Regeneration in consultation with the Mayor, to procure and enter into contracts required to support the delivery of the transfer programme up to the sum of £50k.
3. Authorise the Executive Director for Growth and Regeneration in consultation with the Mayor to implement a revised charging regime for sports facilities in parks (excluding the Downs) which are not subject to an asset transfer and operated and managed by Bristol City Council.
4. Notes that the recommendation in relation to a revised charging regime has been made following consultation and engagement with users and that the decision is made taking that in to consideration.

Corporate Strategy alignment:

1. Empowering and Caring: Work with partners to empower communities and individuals, increase independence and support those who need it. Give children the best possible start in life.
2. Wellbeing: Create healthier and more resilient communities where life expectancy is not determined by wealth or background.

City Benefits:

1. The proposal will deliver new investment in outdoor sports facilities that are very run-down in many cases;
2. The proposal will deliver required savings to the Parks Service budget by operating sports facilities at no cost to the council;
3. The proposal will drive innovation and ownership from communities to ensure that local sport thrives and is financially sustainable.

Consultation Details:

This proposal is the result of two full public consultations:

- Parks and Green Spaces (budget savings) – 6th November 2017 to 29th Jan 2018
The consultation found that 53% of respondents supported providing sports facilities at no cost to the council with 22% not supporting this.
- Parks' sports (bowls, cricket and football) facilities consultation – 28th May to 9th July 2019
Subsequent engagement work took place between October 2019 and January 2020 with the city's bowls clubs and Gloucestershire Bowls Association.
The consultation provided two clear options to achieve the proposal of providing sport at no cost to the council. 61% of respondents supported the proposal of inviting expression of interest for third parties to operate sports facilities with 22% supporting the proposal to increase in fees. There were variations in response between sporting groups as set out in the report.
- Further engagement work took place with affected bowls clubs – Oct 19 to Jan 20.

Background Documents:

[Cabinet Report and decision 1st May 2018](#)

Bristol City Council [Playing Pitch Strategy](#)

Revenue Cost	£50,000 (one-off to aid formal asset transfer)	Source of Revenue Funding	Parks and Green Spaces revenue budget
Capital Cost	£500,000	Source of Capital Funding	Use of ringfenced capital receipts from the sale of green space through the Councils Area Green Space Plan process, to deliver the community asset transfer and capital investment.
One off cost <input checked="" type="checkbox"/> Ongoing cost <input type="checkbox"/> Saving Proposal <input checked="" type="checkbox"/> Income generation proposal <input type="checkbox"/>			

Required information to be completed by Financial/Legal/ICT/ HR partners:**1. Finance Advice:**

1. Finance Advice: The report is seeking to preserve the provision of sports facilities in the city's parks. It's proposing to do this by investing up to £0.550m to upgrade the sports facilities and enter into contracts to transfer assets to third parties for operating provided it is financially viable to do so.
2. Those assets not transferred and continued to be operated and managed by Bristol City Council require a revised charging approach to be implemented, so that they are operated at no cost to the Council.
3. The bulk for the funding for the investment in the infrastructure (£0.500m), will come from a number of sources:
 - a) £0.269m is secured for this project through the partial sale of Salcombe Rd land in Knowle, in accordance with the Cabinet report of 26/1/12 – "Parks & Green Spaces – Land disposals and investments".
 - b) £0.171m is anticipated from the sale Henacre Open Space to help citywide parks, which accounts for 50.2% of the total sales amount of £0.342m (£0.253m in March 2021 and £0.089m in September 2021). The balance of 49.8% (£0.171m) remaining locally as agreed in the Neighbourhood Committee decision in June 2012.
 - c) £0.060m will be allocated from Sports S106 funds.
4. The balance of funding of the proposal will come from revenue funding of £0.050m from the Parks service.

This will fund legal and property associated costs involved in the third party transfer contracts.

5. To ensure the proposal continues to progress and isn't held up from the Sale of Henacre Open Space, sports S106 funds have been identified to support this proposal and would be replenished following receipt of the capital funds from the Henacre land sale.
6. The report seeks delegated authority for the detailed proposals and terms of contracts to be agreed by the Executive Director for Growth and Regeneration, in consultation with the Deputy Mayor, Finance Governance and Performance, the S.151 Officer, and Director of Legal Services.
7. There are no new funding implications for the Council.

Finance Business Partner:

Kayode Olagundoye, Interim Finance Business Partner, Growth & Regeneration, 23rd September 2020

2. Legal Advice:

Procurement/State Aid

Whenever the Council purchases goods, works or services, if the value is above certain thresholds, the Council's Procurement Rules or the Public Contracts Regulations 2015 must be complied with (i.e. a compliant procurement process used). Concession arrangements often fall under these Rules/Regulations. Accordingly, in relation to each of the proposed transactions with third parties in relation to the sports facilities in parks, the relevant officers must ensure legal advice is sought on whether the relevant transactions falls under the Rules/Regulations.

In addition, wherever the Council grants a benefit (eg transfer of land/use of facilities at less than the market value – please note market value must take into account any improvements to the land/facilities made by the council) there is a potential for the benefit to constitute State aid. State aid is prohibited under the Treaty on the Functioning of the European Union. Accordingly, again in relation to any transaction where a benefit is granted, the relevant officers must seek legal advice to ensure either that no State aid is present, or any State aid that is present falls under one of the available exemptions (for example where the aid a party receives from all state resources is less than £180k over any rolling 3 year period, this is permitted under the de minimis exemption).

Consultation

Consultation has taken place in relation to the decision to be taken (see Appendix). The responses to the consultation must be taken into account by Cabinet when taking the decision. Cabinet should also be satisfied that proper consultation has taken place in that (i) proposals were consulted on are at a formative stage (ii) sufficient reasons have been given for the proposals and (iii) adequate time has been allowed for consideration and response.

It is especially important to make sure that a fair process has been followed where a proposal is likely to deprive citizens of an existing benefit.

Equalities

Cabinet must when making this decision comply with the Public Sector Equality duty to consider the need to promote equality for persons with "protected characteristics": age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation and have due regard to the need to

- i) eliminate discrimination, harassment, and victimisation
- ii) advance equality of opportunity
- iii) foster good relations between persons who share a relevant protected characteristic and those who do not share it.

In order to do this Cabinet will need to have sufficient information about the effects of the proposed changes to the on the aims of the Equality Duty. The Equalities impact assessment is designed to assist with compliance with this duty and so Cabinet must take in to consideration the assessment and the Public sector equality duty before taking the decision

Best Value

The Council is under a duty by virtue of S123 of the Local Government Act 1972 to achieve best value for its assets

and any disposal should be at the best price reasonably obtainable. The duty to seek best consideration is subject to certain exceptions, most notably section 2 of the Local Government Act 2000 providing the Council with well-being powers to accept a disposal at undervalue within the £2 million threshold, where the authority considers the disposal will help it to secure the promotion or improvement of the economic, social or environmental well-being of its citizens.

Legal Team Leader:

Sinead Willis, Commercial and Governance Team Leader, 28 August 2020

3. Implications on IT:

“No anticipated impact on IT Services”.

IT Team Leader:

Simon Oliver - Director - Digital Transformation, Digital Transformation. 27th July 2020

4. HR Advice:

“There are no HR implications evident”.

HR Partner:

Celia Williams - HR Business Partner – Growth and Regeneration. 28th July 2020

EDM Sign-off	Stephen Peacock	22 nd July 2020
Cabinet Member sign-off	Cllr Craig	23 rd July 2020
For Key Decisions - Mayor's Office sign-off	Mayor's office	28 th September 2020

Appendix A – Further essential background / detail on the proposal	YES
Appendix B – Details of consultation carried out - internal and external	YES
Appendix C – Summary of any engagement with scrutiny	NO
Appendix D – Risk assessment	YES
Appendix E – Equalities screening / impact assessment of proposal	YES
Appendix F – Eco-impact screening/ impact assessment of proposal	NO
Appendix G – Financial Advice	NO
Appendix H – Legal Advice	NO
Appendix I – Exempt Information	NO
Appendix J – HR advice	NO
Appendix K – ICT	NO

APPENDIX 2 - Sports Asset Transfer Project

Site	Intended route forward
ARDAGH BOWLING GREEN	A
ARNALL DRIVE PLAYING FIELDS (FOOTBALL PITCHES ONLY)	B
ASHTON VALE PLAYING FIELDS (FOOTBALL PITCHES ONLY)	B
AVONVALE / NETHAM BOWLS FACILITY	C
BEGBROOK GREEN PARK BOWLS FACILITY	C
BEGBROOK GREEN PARK FOOTBALL	B
CANFORD PARK BOWLS FACILITY	C
CANFORD PARK FOOTBALL	B
DORIAN ROAD (FOOTBALL PITCHES ONLY)	B
DUNDRIDGE FARM PLAYING FIELDS (FOOTBALL)	B
EASTVILLE PARK BOWLS FACILITY	A
EASTVILLE PARK FOOTBALL	B
GREVILLE SMYTH PARK FOOTBALL	B
KINGS HEAD LANE PARK FOOTBALL	B
NETHAM PARK	B
OLDBURY COURT ESTATE	D
REDCATCH PARK FOOTBALL	B
ST GEORGE PARK BOWLS FACILITY	A
WELLINGTON HILL (FOOTBALL PITCH ONLY)	B

A = Incorporate in to the Bristol Future Parks programme without a condition that they continue to be used only for sport.

B = Invite Expressions of Interest from Sept 20 with a condition that the function for sport must be protected. Site use may be multifunctional in order to support sustainable funding, use and

C = Progress a lease with the existing occupiers.

D = Incorporate in to the Bristol Future Parks programme with a condition that playing pitches must be able to be provided.

Parks' sports (bowls, cricket and football) facilities consultation report



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Background and introduction

In May 2018, following public consultation on options to make savings from its Parks budgets, the council adopted a proposal to operate "chargeable sports facilities and other facilities in public parks only when they generate no cost to the council". Of 2,625 respondents who expressed a view on this proposal during the consultation in late 2017/early 2018, 52% agreed with the proposal and 22% did not agree.

The council wanted to consult on more detailed options to achieve this. These options were:

Option A: The council would invite expressions of interest from third parties, including sports clubs and sports bodies, to operate and maintain one or more of its facilities going forward.

Option B: The council would continue to manage sports facilities in parks and increase its fees and charges for hiring these facilities to a level that covers all relevant maintenance and repair costs.

Option C: Your alternative ideas to achieve operation of sports facilities in parks at zero cost to the council.

The relevant sites:

- ARDAGH BOWLING GREEN
- ARNALL DRIVE PLAYING FIELDS (FOOTBALL PITCHES ONLY)*
- ASHTON VALE PLAYING FIELDS (FOOTBALL PITCHES ONLY)
- AVONVALE / NETHAM BOWLS FACILITY
- BEGBROOK GREEN PARK BOWLS FACILITY
- BEGBROOK GREEN PARK FOOTBALL
- CANFORD PARK BOWLS FACILITY
- CANFORD PARK FOOTBALL
- DORIAN ROAD (FOOTBALL PITCHES ONLY)
- DUNDRIDGE FARM PLAYING FIELDS (FOOTBALL)**
- EASTVILLE PARK BOWLS FACILITY
- EASTVILLE PARK FOOTBALL
- GREVILLE SMYTH PARK FOOTBALL
- KINGS HEAD LANE PARK FOOTBALL
- NETHAM PARK***
- OLDBURY COURT ESTATE
- REDCATCH PARK FOOTBALL
- ST GEORGE PARK BOWLS FACILITY
- WELLINGTON HILL (FOOTBALL PITCH ONLY)

For information on council sports sites not in scope, please see appendix 2 (Sites in scope).

Further information on options

Option A - The council would invite expressions of interest from third parties, including sports clubs and sports bodies, in leasing and operating one, some or all of its facilities going forward. This would be achieved through an Asset Transfer of buildings and full maintenance licence arrangements on pitches.

The council would allocate some one-off capital funds to improve facilities on the basis that further funds are raised from other sources by the new operator. The estimated total contribution by the council at this stage is £500k. The council would divide this sum of money between interested parties depending on their proposals and all the other competing proposals (across all the sites). The council also proposes to provide some administrative support, where appropriate and/or requested, to support potential interested parties in the bidding process and would also help with accessing external grant funds.

The outcome expected is upgraded facilities and pitches in parks that are operated sustainably by those who use them or who are better placed to manage facilities in a way that meets the modern sporting aspirations of users, clubs and leagues.

This option has been developed after discussions with sports governing bodies and after considering similar initiatives that have been carried forward successfully in other parts of the country.

Option B – The council would continue to manage sports facilities in parks. The council would also increase its fees and charges for hiring these facilities to a level that covers all relevant maintenance and repair costs.

A capital contribution of £500k would be used as match funding where there are opportunities to improve facilities. This could be spent on one, some or all sites depending on the grant opportunities available. Our preference would be to invest in facilities where other non-council funding is also available.

Costs to the user for football facilities (in 2017) were averaged at £54.81 per match, which is roughly £2 per person. The cost of providing and maintaining a football pitch and changing room varies at each site. Dividing total expenditure by the number of sites means the council is providing an estimated 75% subsidy for each football match played. To cover the costs there would need to be an increase in charges to four times the current amount.

Costs to a bowls club for bowls facilities (in 2017) were averaged at £5,000 for a season. The council estimates the cost of providing and maintaining a bowls green and pavilion is £18,000 a season. To cover the costs there would need to be an increase in charges to around three and a half times the current amount.

Costs to cricket clubs were averaged at £1,500 (in 2017) for a season. The council estimates the cost of providing and maintaining a cricket wicket, outfield and changing facilities is £11,500 a season. To cover the costs there would need to be an increase in charges to around eight times the current amount.

Option C – You have your own proposal to offer sports in parks at no cost to the council. We ask you to put these forward here.

Consultation findings

Key quantitative findings

- The survey was completed 608 times.
- The following options were chosen:

Option A = 352
Option B = 137
Option C = 84

35 gave no preferred option / skipped the question

- Question 4 asked: “Which of the sites are you interested in? e.g. that you live near and/or use. Please tick any site(s) that you are interested in.”

This meant that respondents could select multiple sites for this question.

- At question 4, 220 respondents selected only Greville Smyth Park (i.e. they did not select any other site). When looking at these respondents:

Option A = 204
Option B = 12
Option C = 1

3 gave no preferred option / skipped the question

- When looking at all 608 respondents but removing those who selected only Greville Smyth Park as a site they were interested in at question 4 (220), we are left with 388 of 608 full responses:

Option A = 148
Option B = 125
Option C = 83

33 gave no preferred option / skipped the question

- When looking at respondents who selected only football sites at question 4 (i.e. did not select a bowls site) but also not including those who selected only Greville Smyth Park (where Ashton FC play), there are 171 responses:

Option A = 68
Option B = 71
Option C = 30

2 gave no preferred option / skipped the question

- When looking at those respondents who included a bowls site in their selected sites at question 4 there are 161 full responses:

Option A = 53

Option B = 52

Option C = 48

8 gave no preferred option / skipped the question

- When looking at those respondents who selected only “General interest in whole proposal (not site specific interest)” at question 4, there are 89 full responses:

Option A = 41

Option B = 31

Option C = 17

0 gave no preferred option / skipped the question

- Only 6 comments were received specifically about cricket.

A table to show quantitative survey responses at each site

	This question was asked to all respondents: Question 4. Which of the sites are you interested in? e.g. that you live near and/or use. Please tick any site(s) that you are interested in:					This question was asked to respondents who chose “Option A” Question 8. Which of the sites are you interested in operating? Please tick the site(s) that you are interested in (please note that sites can potentially be used for other sports/activities than they are currently used for):		
	Total	Option A	Option B	Option C	No option given	Total	Number who gave contact details	Analysis / comments on question 8 responses
General interest in whole proposal (not site specific interest)	153	65	54	32	3	17	3	There are three parties who have shown an interest in several sites.
Ardagh Bowling Green	59	21	16	18	4	4	2	The bowling club have made contact. The other contact details are possibly a mistake as they are from someone supporting Ashton FC.
Arnall Drive Playing Fields (football pitches only)	9	3	3	3	0	1	1	The current user of the site has made contact with the council outside of the consultation.

Ashton Vale Playing Fields (football pitches only)	37	19	9	7	2	13	8	Five of the people who gave contact details identified as Ashton FC. They may have confused this site with Greville Smyth Park.
Avonvale / Netham Bowls Facility	41	19	6	14	3	2	2	The bowls club are in regular communication and wish to discuss possible ways forward.
Begbrook Green Park Bowls Facility	53	25	5	18	5	10	5	The bowls club are in regular communication and wish to discuss possible ways forward.
Begbrook Green Park Football	15	3	5	7	0	1	1	There is one interested party.
Canford Park Bowls Facility	85	26	24	30	6	3	2	The bowls club are in regular communication and wish to discuss possible ways forward.
Canford Park Football	54	14	28	12	0	2	2	There are two interested parties.
Dorian Road (football pitches only)	14	4	6	4	0	2	2	There are two interested parties.
Dundridge Farm Playing Fields (football)	21	13	4	4	0	8	8	The current users have shown an interest and are in regular communication on a possible way forward. No other parties appear interested in the site.

Eastville Park Bowls Facility	63	22	21	16	4	3	2	The bowling club have made contact. There is also interest from the wider community in the future of the whole site.
Eastville Park Football	42	9	23	10	0	2	1	There is interest from the wider community in the future of the whole site.
Greville Smyth Park Football	265	219	30	12	4	198	90+	The current users have shown an interest and are in regular communication on a possible way forward.
Kings Head Lane Park Football	13	3	5	5	0	3	2	The current users have shown an interest and are in regular communication on a possible way forward. There is another club who also have shown an interest in the site.
Netham Park	37	16	15	6	0	4	4	Some of the current users and other local partners have been working together on potential ways forward for this site.
Oldbury Court Estate	42	14	20	8	0	4	4	One current user has shown an interest in the site for cricket. Further work is required to understand what interest others have who have left contact details.

Redcatch Park Football	21	4	11	6	0	2	1	There is interest from parties looking at more than one site. There is also interest from another local sports club.
St George Park Bowls Facility	66	23	19	19	5	2	2	The bowling club have made contact.
Wellington Hill (football pitch only)	21	2	13	6	0	1	1	There is interest from parties looking at more than one site.

Note: in question 4 respondents were able to select multiple sites that they were interested in. But respondents were only able to select one overall option (if they supported option A, option B or option C) in question 5. Therefore the total number of sites selected in option 4 is greater than the total number of respondents if option A, B and C are added together in question 5. This also means the option columns cannot be totalled from this table as it would be “double counting”.

Qualitative analysis of comments

Comments received (not including those comments exclusively about bowls)

Comments were made by respondents after having chosen one of the options (A, B or C). There were many occasions where the comment or suggestion made was relevant to another of the options. The comments are presented in table form to highlight this.

In this section comments that are specifically and exclusively about bowls are not included. Comments that mention other sports as well as bowls are included.

A table to summarise comments received (not including those comments exclusively about bowls)

Categories of comments	Additional detail	Number of comments from respondents who chose Option A	Number of comments from respondents who chose Option B	Number of comments from respondents who chose Option C	Total	% of total comments
Suggestions / stipulations for how asset transfers of the facilities should be implemented		17	1	0	18	7.66
Concern about the council not continuing to manage sports facilities in public parks and the possible changes that asset transfers may have on availability of the facilities to the public		9	14	9	32	13.62
Questions or comments about the current estimated costs to the council of running the facilities		0	11	7	18	7.66
Concerns about possible changes to cost of services making them inaccessible to current users		2	12	8	22	9.36
Concern about the wider impact on sport locally / regionally if any of the clubs affected do not continue to exist		2	0	0	2	0.85

Categories of comments	Additional detail	Number of comments from respondents who chose Option A	Number of comments from respondents who chose Option B	Number of comments from respondents who chose Option C	Total	% of total comments
Comments highlighting the importance of sport for the all-round health of those involved (physical, mental and social wellbeing)		6	10	8	24	10.21
Comments generally in support of option B		0	5	0	5	2.13
Site specific comments (covering various elements at the site)	Greville Smyth Park	18	0	1	19	8.09
Page 45	Dundridge Farm	1	0	0	1	0.43
	Netham Park	1	0	1	2	0.85
	Kings Head Lane Park	1	1	0	2	0.85
	Ardagh Tennis (not in scope)	0	1	0	1	0.43
	Ashton Vale	0	1	0	1	0.43
	Eastville Park	0	2	2	4	1.70
	Dorian Road	0	1	0	1	0.43

Categories of comments	Additional detail	Number of comments from respondents who chose Option A	Number of comments from respondents who chose Option B	Number of comments from respondents who chose Option C	Total	% of total comments
	St George's Park	0	0	2	2	0.85
	Canford Park	0	0	1	1	0.43
Ideas and suggestions for the council to consider	Try to get sponsorship to help fund sports clubs in Bristol	0	1	8	9	3.83
Page 46	Suggestions that involve the wider community and sports clubs working with other community partners	0	0	5	5	2.13
	Seek financial help from national governing bodies and/or TV companies	1	0	1	2	0.85
	Try and find support / solutions using political means such as the West of England Combined Authorities or central government funding	0	0	6	6	2.55
	Create an independent sports trust (or similar) that could support the clubs with administration and seek funding to help sustain the facilities / clubs	2	0	3	5	2.13

	Try to find an individual solution at each site / consider a combination of options A, B and C	0	4	6	10	4.26
Categories of comments	Additional detail	Number of comments from respondents who chose Option A	Number of comments from respondents who chose Option B	Number of comments from respondents who chose Option C	Total	% of total comments
	Consider installing a 4G pitch in a park	0	1	0	1	0.43
	Generate income through hiring the facility out (either the bowls facility or the wider park)	0	1	3	4	1.70
Page 47	Consider funding from other council departments (e.g. Public Health / Social Care)	0	1	2	3	1.28
	Council should continue to subsidise these sports / facilities	0	3	5	8	3.40
	Increase council tax to cover the cost of these facilities	0	0	2	2	0.85
	Consider an online pitch booking system / service to reduce costs to the council	0	0	1	1	0.43
	Consider rationalisation of the council's playing pitch stock and focus on the larger sites	0	0	1	1	0.43

Categories of comments	Additional detail	Number of comments from respondents who chose Option A	Number of comments from respondents who chose Option B	Number of comments from respondents who chose Option C	Total	% of total comments
Comments that are critical of the council (generally)		0	8	11	19	8.09
Comments that are critical of the consultation		0	2	2	4	1.70
Totals		60	80	95	235	

Table highlighting the most frequently occurring category of comments (not including comments exclusively about bowls)

Most frequently occurring category of comments	% of total comments
Concern about the council not managing facilities in public parks and the possible changes that asset transfers may have on availability of the facilities to the public	13.62
Comments highlighting the importance of sport for the all-round health of those involved (physical, mental and social wellbeing)	10.21
Concerns about possible changes to cost of services making them inaccessible to current users	9.36
Comments that are critical of the council (generally)	8.09
Comments specifically about Greville Smyth Park	8.09
Questions or comments about the current estimated costs to the council of running the facilities	7.66
Suggestions / stipulations for how asset transfers of the facilities should be implemented	7.66
Try to find an individual solution at each site / consider a combination of options A, B and C	4.26

The above summary of the most frequently occurring comments suggest respondents are concerned that changes to the management of the facilities in scope may lead to a reduction in accessibility / availability of the facilities to the general public. Associated with this concern is the possible reduction in participation levels in sport / activity by the local population, should changes to the management and/or cost of the facilities take place.

These comments have been analysed including all the comments by the respondents supporting Ashton FC and a possible project at Greville Smyth Park. This is relevant as these respondents were overwhelmingly in support of option A (asset transfer). Despite this (inclusion of Ashton FC comments), the most frequently occurring comments are still around wider access to the sites under any potential change of management.

The comments that are site specific include suggestions about possible ways forward at those sites. These can be read in Appendix three.

Option C invited respondents to make suggestions. The most frequently cited suggestion was to try to find an individual solution at each site or consider a

combination of options A, B and C. This was followed by the suggestion to seek sponsorship to help fund sports clubs / facilities in Bristol.

Bowls comments analysis

Question 4 in the consultation asked: “Which of the sites are you interested in? e.g. that you live near and/or use. Please tick any site(s) that you are interested in.”

This gave respondents the opportunity to select multiple sites for this question.

This section looks at the comments made by consultation respondents who selected a bowls site at question 4 amongst the sites they were interested in.

Comments were made by respondents after having chosen one of the options (A, B or C). There were many occasions where the comment or suggestion made was relevant to another of the options. The number of comments are presented in table form to highlight this.

A table to summarise the most frequently occurring types of bowls comments received

Categories of comments	Additional detail	Number of comments from respondents who chose Option A	Number of comments from respondents who chose Option B	Number of comments from respondents who chose Option C	Number of comments from letters / emails	Total	% of total comments
Suggestions / stipulations for how asset transfers of the facilities should be implemented		3	0	0	0	3	2.2
Concern about the council not continuing to manage sports facilities in public parks and the possible changes that asset transfers may have on availability of the facilities to the public		3	7	8	0	18	13.2
Questions or comments about the current estimated costs to the council of running the facilities		0	8	9	6	23	16.9
Site specific bowls comments (covering various elements at the site)	Begbrook	2	0	0	1	3	2.2
	Eastville	1	3	3	0	7	5.2
	Avonvale	1	0	1	1	3	2.2
	Canford	0	1	6	0	7	5.2

	St George / Omnibus	0	0	2	1	3	2.2
Categories of comments	Additional detail	Number of comments from respondents who chose Option A	Number of comments from respondents who chose Option B	Number of comments from respondents who chose Option C	Number of comments from letters / emails	Total	% of total comments
Ideas and suggestions for the council to consider	Try to get sponsorship to help fund bowls clubs and bowls in general in Bristol	0	2	9	0	11	8.1
	Suggestions that involve the wider community and bowls clubs working with other community partners	0	0	7	0	7	5.2
Page 53	Council set up green maintenance contract with private contractor for all the affected clubs	1	0	0	0	1	0.7
	Seek help from national governing bodies and TV broadcasters	1	0	0	0	1	0.7
	The council to help / support the clubs in any new arrangements (such as with finding contractors and developing sites)	1	0	2	1	4	2.9
	Some council funding to help us run our own clubhouse (and generate income)	1	0	0	0	1	0.7

Categories of comments	Additional detail	Number of comments from respondents who chose Option A	Number of comments from respondents who chose Option B	Number of comments from respondents who chose Option C	Number of comments from letters / emails	Total	% of total comments
	A part payment by the clubs and a part payment funded by an increase in council tax.	0	1	0	0	1	0.7
	Generate income through hiring the facility out (either the bowls facility or the wider park)	0	1	4	0	5	3.7
	A mix of council subsidy and private funding	0	1	0	0	1	0.7
Page 54	Continue the current arrangement with the council subsidising bowls either through the Parks budget or other departments	0	0	4	1	5	3.7
	Try and find support / solutions using political means such as WECA or central government funding	0	0	2	0	2	1.5
	Create an independent sports trust that could support the clubs with administration and seek funding to help sustain the facilities / clubs	0	0	1	0	1	0.7

	Try to find an individual solution at each site that may be a combination of options A, B and C	0	0	3	0	3	2.2
Categories of comments	Additional detail	Number of comments from respondents who chose Option A	Number of comments from respondents who chose Option B	Number of comments from respondents who chose Option C	Number of comments from letters / emails	Total	% of total comments
Concern about the wider impact on bowls locally / regionally if any of the clubs in scope do not continue to exist		3	1	0	6	10	7.4
Comments highlighting the importance of bowls for the around health of those involved (physical, mental and social wellbeing)		5	5	0	6	16	11.8
Totals		22	30	61	23	136	

Table highlighting the most frequently occurring category of bowls comment

Most frequently occurring category of comment	% of total comments
Questions or comments about the current estimated costs to the council of running the facilities	16.9
Concern about the council not managing facilities in public parks and the possible changes that asset transfers may have on availability of the facilities to the public	13.2
Comments highlighting the importance of bowls for the all-round health of those involved (physical, mental and social wellbeing)	11.8
Suggestion to try to get sponsorship to help fund bowls clubs and bowls in general in Bristol	8.1
Concern about the wider impact on bowls locally / regionally if any of the clubs in scope do not continue to exist	7.4
Suggestions that involve the wider community and bowls clubs working with other community partners	5.2
Comments specifically about Canford BC	5.2
Comments specifically about Eastvillians & Whitehall BC	5.2

The most frequently cited suggestion was to try and raise sponsorship to help fund bowls in Bristol, followed by suggestions that involve the wider community and bowls clubs working with other local community partners.

The comments received and the above summary suggest that the bowls respondents were concerned about the £18,000 per year mentioned in Option B that the council estimate it costs them on an annual basis to provide bowls facilities at each site. This figure appears to influence many of the responses and suggested the need to hold further meetings with the bowls clubs to clarify the issue.

Two further meetings were held with representatives from all the affected bowls clubs (one during the official public consultation period and one after this period had ended).

Sport governing body comments and sport specific summaries

Bowls

The Administrator for the Gloucestershire Bowls Association put forward a response to the public consultation that has been included in the analysis. Specific points about the three options included in the consultation that they wish to highlight are as follows:

- *Although increased charges for local-authority-provided sport might have an adverse impact on participation in all sports, it is arguable that the greatest impact would be likely amongst the older and often financially-less-well-off members of the community. Just at the point in their life when it becomes a struggle to keep people both healthy and happy, because of their age, the Council may be in danger of removing the one sport that is accessible to older people.*
- *Just to emphasise the link, the total membership of the six bowls clubs under threat (five bowls greens/locations) is 250 (2019 figure). This approximates to £360 per head, if the total charges from Bristol City Council are £90K. The average current annual membership subscription is something in the £60-95 range, with an average of £70, though match fees per game played would be paid on top of this, amounting to possibly another £120 for a very regular player. The disparity is vast, however, and – if Bristol City Council will not reconsider the situation - signals a total catastrophe for a number of bowling clubs in the City of Bristol.*
- *Because other cities in England are undertaking a similar process of retrenchment, does not mean that Bristol actually has to do this, with an impact on older age groups. There will be inevitable enhanced pressure on the alternative sources of funding (nationwide) referred to in Option A. Bowls clubs with relatively low memberships are not well placed to put forward a convincing business plan, nor do they necessarily have Officers with the administrative skills to head up such applications, but they should not be consequently regarded as easy targets for cuts.*
- *Notwithstanding the previous comments, should Option A be considered by any of the bowls clubs involved (or other sports clubs at those locations), it is acknowledged that the Council will offer assistance to clubs wishing to seek additional funding and take over their own facilities (presumably in locating potential grant sources and also in formulating applications for funding), and will also allocate capital funding towards bringing the existing facility into a good state of repair prior to the asset transfer.*

- *Where GBA clubs just outside the city boundary (in South Gloucestershire) have recently taken over responsibility for maintenance of their green, grounds and buildings, it is appropriate to observe that figures for greens maintenance from the two clubs (in South Gloucestershire) able to supply this information have both been circa £8,000 per annum for cutting plus special treatments at agreed times. This is very significantly below the huge £18,000 per annum that Bristol Parks Department have suggested should be paid. Were Bristol able to quote a more realistic figure, along these lines, then this might be something that would enable at-risk clubs to consider Option B. It should be further noted that, where 'asset transfer' has taken place (Option A), there will be other costs for the club – utilities, insurance, building maintenance, and more – but these will be at a comparatively lower level.*
- *However, in relation to the practicality of Option A, a significant factor is that, for bowling clubs, to take over their own green maintenance, there have to be a sufficiency of contractors – with the available skills and equipment - competing for such work. That is clearly not the case, since some of the relatively few existing contractors are fully committed and unable to take on any more new work. For this reason alone, Option A may therefore not provide a possible solution, for up to five bowling greens, unless additional greens contractors can be found. This an area where Bristol City Council might consider guidance and help in finding such contractors. Could they not use some of the capital monies referred to in the consultation, to provide training and equipment - just possibly to members of Council staff rendered redundant by the Council no longer undertaking bowls green maintenance work - to enable them to set up a small business maintaining bowling greens?*
- *Organisationally, taking out even one bowling facility will have an effect on everyone in the City of Bristol who plays bowls, not just the individual facility and club directly targeted. Clubs are intimately inter-related, through the competitive structure of the sport locally. In general, within Bristol, for bowling – less clubs, less opponents, less competitive games, less attraction to play the sport, probably people giving up sport and healthy activity altogether.*
- *Suggesting the merging of bowls clubs will not work. Bowls clubs are much more 'local' and 'locality- linked' than most sports, and people will join their local club, but are far less likely to move away. If clubs cease to exist, some bowlers will just give up, with all the implied health and social disbenefits noted. This characteristic will be even more noticeable because of the age structure of the sport.*

The comments from Gloucestershire Bowls Association are similar to those highlighted above in the qualitative bowls comments summary. These comments have led to the council having follow-up conversations with affected clubs immediately after the public consultation.

Cricket

The Gloucestershire Cricket Board completed the consultation and chose option A. They stated in the consultation:

Having done this with South Gloucestershire Council, asset transfer sounds simple but realistically it is not. Clubs who have been hiring pitches do not have many of the fundamental items of machinery to be able to take on the management and preparation of a cricket ground - so, whilst looking to asset transfer at £0 cost to the council it may be appropriate in the short term to support the clubs with the purchase of machinery (setting up costs).

The GCB have added the following statement:

The Gloucestershire Cricket Board would like to be consulted prior to, and engaged throughout, with the expression of interest process for the affected sites currently used for cricket. We want to ensure that any of our clubs are in a suitable position to take on any potential assets / liability and to support the clubs in question. We also want to protect the future of our clubs should another party become the main lease holder of any of the current cricket sites.

The sites in the consultation that are currently used for cricket include Oldbury Court Estate and Netham Park. Both of these sites have other sporting uses in the winter months. The current users engaged in the consultation and have shown an interest in option A. There is also another cricket team who are looking for a venue and they have shown an interest in more than one site.

Football

A joint statement from Somerset Football Association, Gloucestershire Football Association and The Football Foundation:

The current Playing Pitch Strategy for Bristol demonstrates that there is a current need to protect the overall quantity of football pitches in the City to cope with future demand from all age groups. Based on the need to protect the existing quantity of football pitches both Somerset Football Association (SFA) and Gloucestershire Football Association (GFA) are both supportive of Option A of the consultation options - where expressions of interest (EOI) from third parties, including sports clubs and sports bodies, in leasing and operating one, some or all of its facilities going forward.

If Option A is the only viable solution in the short term then we would request that the current stock of Football pitches are retained for an extended window to enable the identification of appropriate organisations/clubs and the opportunity to develop a business plan. We would welcome regular meetings to ensure a strategic and sustainable solution can be found. Where there is no interest shown in Option A for a particular site then we would like to investigate if a mixture of option A, B and C can be found at the site, using the local knowledge of the Gloucestershire and Somerset Football Associations and the Bristol Playing Pitch Strategy steering group. We acknowledge that Option A would result in the City Council no longer offering any 'Pay & Play' opportunities. As this presents a risk to the sustainability of football within the city we would expect any management organisation to retain a pay and play option as part of any long term lease agreement. Not only would this help to grow and sustain football in the city it would also support club/organisations business plan via additional income.

The FA is due to launch its National Grass Pitch Improvement Programme which is aimed at assisting clubs and leagues to take on further grass pitch maintenance responsibilities. In order to maximise and access this funding, both SFA and GFA would ask that they are consulted on any EOI's submitted which include football clubs. This is to ensure that the football club(s) in question are suitable to take on any potential liability, and so support can be offered to ensure the club(s) have a robust management structure, are financially sustainable and have explored any potential funding avenues (If a club has any aspiration to develop one of the sites in question).

The "Key quantitative findings" on page 5 of this report suggest an overall preference for option A.

Ashton FC have a long history of wishing to develop a more permanent home and better facilities at Greville Smyth Park. The impact of the Ashton FC / Greville Smyth responses is a skewing of the overall consultation findings. Removing these responses highlights a reasonably even split between option A and B.

The local Football Associations have suggested that any new operators of sites (under option A) should still offer some “pay and play” access to local teams to maintain equity of provision in the city.

The current users of the sites Dundridge Farm and Kings Head Lane are keen to take on their respective sites. There is no other apparent interest for Dundridge but there is another interested party who do not currently use the site at Kings Head Lane.

Sport specific analysis: other sports

There are a few comments in the public consultation that highlight that the sites can be (and in some cases are currently) used for other sports, either formally or informally. These users express concern that they may not be able to access the sites should there be a new management arrangement (option A).

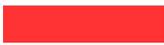
Appendix one: Responses to the online survey

Note on flow of questions and survey structure

Please note: survey respondents were not directed to answer all the questions in order.

- All respondents were directed to questions 1 to 5
- All respondents were directed to questions 17 to 29
- Those who answered Option A at question 5 were then taken to questions 6 to 13. They did not answer questions 14 through to 16.
- Those who answered Option B at question 5 were then taken to questions 14 and 15. They did not answer questions 6 to 13, or question 16.
- Those who answered Option C at question 5 were then taken to question 16. They did not answer questions 6 to 13 or questions 14 & 15.

1. Page 1

1. Are you responding on behalf of an organisation?				
			Response Percent	Response Total
1	Yes		35.32%	207
2	No		64.68%	379
			answered	586
			skipped	22

2. Page 2

2. If yes, what type of organisation do you belong to? (Please select all that apply)				
			Response Percent	Response Total
1	Park user group		4.39%	9
2	Bowls club		13.66%	28
3	Football club		77.07%	158
4	Cricket club		2.93%	6
5	Sports league		0.49%	1
6	National Governing Body		0.98%	2
7	Facility provider		0.49%	1
8	Charity		0.49%	1
9	Sport coaching company		1.46%	3
10	Education		0.00%	0
11	Other (please specify):		2.93%	6
			answered	205
			skipped	403
Other (please specify): (6)				

3. Page 3

3. If you are responding as an individual, how would you best describe your interest in this consultation? (Please select all that apply)				
			Response Percent	Response Total
1	Current user of park's sport facilities		37.47%	142
2	Regular park user (but not for formal sport)		42.48%	161
3	Member of public (general concern / interest)		47.76%	181
4	Resident living close to one of the facilities in question		36.15%	137
5	Other (please specify):		7.92%	30
			answered	379
			skipped	229
Other (please specify): (30)				

4. Page 4

4. Which of the sites are you interested in? e.g. that you live near and/or use. Please tick any site(s) that you are interested in:				
			Response Percent	Response Total
1	General interest in whole proposal (not site specific interest)		26.29%	153
2	Ardagh Bowling Green		10.14%	59
3	Arnall Drive Playing Fields (football pitches only)		1.55%	9
4	Ashton Vale Playing Fields (football pitches only)		6.36%	37
5	Avonvale / Netham Bowls Facility		7.04%	41
6	Begbrook Green Park Bowls Facility		9.11%	53
7	Begbrook Green Park Football		2.58%	15
8	Canford Park Bowls Facility		14.60%	85
9	Canford Park Football		9.28%	54
10	Dorian Road (football pitches only)		2.41%	14
11	Dundridge Farm Playing Fields (football)		3.61%	21
12	Eastville Park Bowls Facility		10.82%	63
13	Eastville Park Football		7.22%	42
14	Greville Smyth Park Football		45.53%	265
15	Kings Head Lane Park Football		2.23%	13
16	Netham Park		6.36%	37
17	Oldbury Court Estate		7.22%	42
18	Redcatch Park Football		3.61%	21

4. Which of the sites are you interested in? e.g. that you live near and/or use.
Please tick any site(s) that you are interested in:

			Response Percent	Response Total
19	St George Park Bowls Facility		11.34%	66
20	Wellington Hill (football pitch only)		3.61%	21
			answered	582
			skipped	26

5. Page 5

5. Please state below your preference from the three options above:				
			Response Percent	Response Total
1	Option A		61.43%	352
2	Option B		23.91%	137
3	Option C (You will be asked to provide your ideas on the following page)		14.66%	84
			answered	573
			skipped	35

NOTE:

- Those who answered Option A at question 5 were then taken to questions 6 to 13. They did not answer questions 14 through to 16.
- Those who answered Option B at question 5 were then taken to questions 14 and 15. They did not answer questions 6 to 13, or question 16.
- Those who answered Option C at question 5 were then taken to question 16. They did not answer questions 6 to 13 or questions 14 & 15.

6. Page 6

6. If the opportunity is presented, do you feel that you or your club/organisation would submit an expression of interest in operating any of the sports facilities?			Response Percent	Response Total
1	Yes		74.34%	252
2	No		25.66%	87
			answered	339
			skipped	269

7. Page 7

7. If you have any comments about the council potentially asset transferring any of the sites in scope, please provide them below:			Response Percent	Response Total
1	Open-Ended Question		100.00%	36
			answered	36
			skipped	572

8. Page 8

8. Which of the sites are you interested in operating? Please tick the site(s) that you are interested in (please note that sites can potentially be used for other sports/activities than they are currently used for):				
			Response Percent	Response Total
1	General interest in whole proposal (not site specific interest)		6.69%	17
2	Ardagh Bowling Green		1.57%	4
3	Arnall Drive Playing Fields (football pitches only)		0.39%	1
4	Ashton Vale Playing Fields (football pitches only)		5.12%	13
5	Avonvale / Netham Bowls Facility		0.79%	2
6	Begbrook Green Park Bowls Facility		3.94%	10
7	Begbrook Green Park Football		0.39%	1
8	Canford Park Bowls Facility		1.18%	3
9	Canford Park Football		0.79%	2
10	Dorian Road (football pitches only)		0.79%	2
11	Dundridge Farm Playing Fields (football)		3.15%	8
12	Eastville Park Bowls Facility		1.18%	3
13	Eastville Park Football		0.79%	2
14	Greville Smyth Park Football		77.95%	198
15	Kings Head Lane Park Football		1.18%	3
16	Netham Park		1.57%	4
17	Oldbury Court Estate		1.57%	4
18	Redcatch Park Football		0.79%	2

8. Which of the sites are you interested in operating? Please tick the site(s) that you are interested in (please note that sites can potentially be used for other sports/activities than they are currently used for):

			Response Percent	Response Total
19	St George Park Bowls Facility		0.79%	2
20	Wellington Hill (football pitch only)		0.39%	1
			answered	254
			skipped	354

9. Would you want to make the built facility available for wider community use or will the focus be sport only? (Pitches will continue to be open to use as public open space.)

			Response Percent	Response Total
1	Available for wider community use		68.13%	171
2	Sport only		31.87%	80
			answered	251
			skipped	357

10. Which of the following options would you consider? (Please select yes or no for each option.)

	Yes	No	Response Total	
We would likely employ a professional to help in the asset transfer application and would welcome suggestions and contacts that the council could provide	86.4% (191)	13.6% (30)	221	
We would welcome the opportunity to attend a workshop on the asset transfer process delivered by Bristol City Council	90.9% (200)	9.1% (20)	220	
If there are other clubs / organisations interested in the same site(s) as we are, we would consider working with them in the initial asset transfer application	69.3% (149)	30.7% (66)	215	
We do not think our organisation needs support	35.0% (71)	65.0% (132)	203	
			answered	234

10. Which of the following options would you consider? (Please select yes or no for each option.)			
	Yes	No	Response Total
		skipped	374

Matrix Charts

10.1. We would likely employ a professional to help in the asset transfer application and would welcome suggestions and contacts that the council could provide			Response Percent	Response Total
1	Yes		86.4%	191
2	No		13.6%	30
			answered	221

10.2. We would welcome the opportunity to attend a workshop on the asset transfer process delivered by Bristol City Council			Response Percent	Response Total
1	Yes		90.9%	200
2	No		9.1%	20
			answered	220

10.3. If there are other clubs / organisations interested in the same site(s) as we are, we would consider working with them in the initial asset transfer application			Response Percent	Response Total
1	Yes		69.3%	149
2	No		30.7%	66
			answered	215

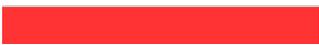
10.4. We do not think our organisation needs support			Response Percent	Response Total
1	Yes		35.0%	71
2	No		65.0%	132
			answered	203

11. Which of the following options would you consider?			
	Yes	No	Response Total
Purchase equipment, undertake qualifications and do it ourselves (i.e. volunteers)	84.4% (184)	15.6% (34)	218
Procure our own contractor to work exclusively for us	67.9% (142)	32.1% (67)	209
Work with other clubs / organisations to procure a contractor to work on multiple sites (and maximise potential cost savings)	80.5% (173)	19.5% (42)	215
Work with other clubs / organisations to purchase required machinery and use a local professional sports club or company to carry out the work (see Thirsk and Northallerton Golf Club (TNGC) example below for further detail*)	74.9% (152)	25.1% (51)	203
		answered	231
		skipped	377

Matrix Charts

11.1. Purchase equipment, undertake qualifications and do it ourselves (i.e. volunteers)			Response Percent	Response Total
1	Yes		84.4%	184
2	No		15.6%	34
			answered	218

11.2. Procure our own contractor to work exclusively for us			Response Percent	Response Total
1	Yes		67.9%	142
2	No		32.1%	67
			answered	209

11.3. Work with other clubs / organisations to procure a contractor to work on multiple sites (and maximise potential cost savings)			Response Percent	Response Total
1	Yes		80.5%	173
2	No		19.5%	42
			answered	215

11.4. Work with other clubs / organisations to purchase required machinery and use a local professional sports club or company to carry out the work (see Thirsk and Northallerton Golf Club (TNGC) example below for further detail*)			Response Percent	Response Total
1	Yes		74.9%	152
2	No		25.1%	51
			answered	203

12. Which of the following options would you consider?			
	Yes	No	Response Total
If successful, we would prefer to work independently to apply for funding	66.8% (135)	33.2% (67)	202
We would be interested in working with other clubs/organisations who have expressed an interest in taking on facilities where this might increase our opportunities to apply for funding	79.8% (166)	20.2% (42)	208
			answered 224
			skipped 384

Matrix Charts

12.1. If successful, we would prefer to work independently to apply for funding			Response Percent	Response Total
1	Yes		66.8%	135
2	No		33.2%	67
			answered	202

12.2. We would be interested in working with other clubs/organisations who have expressed an interest in taking on facilities where this might increase our opportunities to apply for funding			Response Percent	Response Total
1	Yes		79.8%	166
2	No		20.2%	42
			answered	208

13. If you have any comments about the council offering the site(s) you have selected above to a third party/sports operator, please provide them below:

		Response Percent	Response Total
1	Open-Ended Question	100.00%	36
		answered	36
		skipped	572

9. Page 9

NOTE:

- Those who answered Option A at question 5 were then taken to questions 6 to 13. They did not answer questions 14 through to 16.
- Those who answered Option B at question 5 were then taken to questions 14 and 15. They did not answer questions 6 to 13, or question 16.
- Those who answered Option C at question 5 were then taken to question 16. They did not answer questions 6 to 13 or questions 14 & 15.

14. The estimated rate that would need to be charged to cover all costs and maintenance of the sports facilities is set out below: Estimated charge to hire a bowls pavilion and green = £18,000 per season Estimated charge to hire a cricket pavilion and cricket wicket/outfield = £11,500 per season Estimated charge to hire an adult football pitch with changing rooms, provision of nets and goal posts, for 12 games = £2,800 to £3,100 (depending on the site) Do you agree that people will pay this?

	Strongly agree	Agree	Neither agree nor disagree	Disagree	Strongly disagree	Response Total	
Bowls	7.6% (10)	17.4% (23)	37.9% (50)	22.7% (30)	14.4% (19)	132	
Cricket	7.4% (9)	23.1% (28)	36.4% (44)	22.3% (27)	10.7% (13)	121	
Football	18.3% (23)	31.0% (39)	24.6% (31)	18.3% (23)	7.9% (10)	126	
						answered	137
						skipped	471

Matrix Charts

14.1. Bowls			Response Percent	Response Total
1	Strongly agree		7.6%	10
2	Agree		17.4%	23
3	Neither agree nor disagree		37.9%	50
4	Disagree		22.7%	30
5	Strongly disagree		14.4%	19
			answered	132

14.2. Cricket			Response Percent	Response Total
1	Strongly agree		7.4%	9
2	Agree		23.1%	28
3	Neither agree nor disagree		36.4%	44
4	Disagree		22.3%	27
5	Strongly disagree		10.7%	13
			answered	121

14.3. Football			Response Percent	Response Total
1	Strongly agree		18.3%	23
2	Agree		31.0%	39
3	Neither agree nor disagree		24.6%	31
4	Disagree		18.3%	23
5	Strongly disagree		7.9%	10
			answered	126

15. If you have any comments about option B, please provide them below:

		Response Percent	Response Total
1	Open-Ended Question	100.00%	74
		answered	74
		skipped	534

NOTE:

- Those who answered Option A at question 5 were then taken to questions 6 to 13. They did not answer questions 14 through to 16.
- Those who answered Option B at question 5 were then taken to questions 14 and 15. They did not answer questions 6 to 13, or question 16.
- Those who answered Option C at question 5 were then taken to question 16. They did not answer questions 6 to 13 or questions 14 & 15.

10. Page 10

NOTE:

- Those who answered Option A at question 5 were then taken to questions 6 to 13. They did not answer questions 14 through to 16.
- Those who answered Option B at question 5 were then taken to questions 14 and 15. They did not answer questions 6 to 13, or question 16.
- Those who answered Option C at question 5 were then taken to question 16. They did not answer questions 6 to 13 or questions 14 & 15.

16. Please explain your proposal to offer sports in parks at no cost to the council:

		Response Percent	Response Total
1	Open-Ended Question	100.00%	83
		answered	83
		skipped	525

NOTE:

- Those who answered Option A at question 5 were then taken to questions 6 to 13. They did not answer questions 14 through to 16.
- Those who answered Option B at question 5 were then taken to questions 14 and 15. They did not answer questions 6 to 13, or question 16.
- Those who answered Option C at question 5 were then taken to question 16. They did not answer questions 6 to 13 or questions 14 & 15.
- All respondents were directed to questions 17 to 29

11. Page 11

17a. If you would like us to contact you about your comments or ideas, please provide your email address below. Information you provide will be treated confidentially and in accordance with the General Data Protection Regulation (GDPR) (EU) 2016/679. Your contact details will be used solely for the purpose of contacting you about your response to this consultation if you have ticked the box to request this. Our privacy policy explains what we do with your personal information, how long we keep it and your right to withdraw your consent at any time you choose.

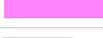
		Response Percent	Response Total
1	I would like to be contacted about this consultation and I consent to my contact details being used for this purpose as defined in Bristol City Council's privacy policy.	100.00%	200
		answered	200
		skipped	408

17b. Email address:

		Response Percent	Response Total
1	Open-Ended Question	100.00%	271
		answered	271
		skipped	337

12. Page 12

18. What is your full postcode, e.g. BS9 3JZ (If you are responding on behalf of an organisation, please provide the postcode of the organisation's premises)			Response Percent	Response Total
1	Open-Ended Question		100.00%	425
			answered	425
			skipped	183

19. What is your age?			Response Percent	Response Total
1	0-10		0.52%	3
2	11-15		0.70%	4
3	16-17		0.52%	3
4	18-24		2.44%	14
5	25-34		9.95%	57
6	35-44		25.65%	147
7	45-54		23.56%	135
8	55-64		15.53%	89
9	65-74		13.79%	79
10	75-84		4.71%	27
11	85 +		0.35%	2
12	Prefer not to say		2.27%	13
			answered	573
			skipped	35

20. Do you consider yourself to be a disabled person?				
			Response Percent	Response Total
1	Yes		4.87%	28
2	No		89.74%	516
3	Prefer not to say		5.39%	31
			answered	575
			skipped	33

21. What is your sex?				
			Response Percent	Response Total
1	Female		38.72%	223
2	Male		55.90%	322
3	Prefer not say		4.86%	28
4	Other (please describe):		0.52%	3
			answered	576
			skipped	32
Other (please describe): (3)				

22. Have you gone through any part of a gender reassignment process or do you intend to?				
			Response Percent	Response Total
1	Yes		0.00%	0
2	No		91.67%	517
3	Prefer not to say		8.33%	47
			answered	564
			skipped	44

23. What is your ethnic group? (please tick one box only)				
			Response Percent	Response Total
1	White British		82.98%	473
2	White Irish		0.88%	5
3	White Other		3.86%	22
4	Black /African / Caribbean / Black British		0.53%	3
5	Asian / Asian British		0.70%	4
6	Mixed / Multi ethnic group		1.75%	10
7	Gypsy / Roma / Irish Traveller		0.00%	0
8	Prefer not to say		8.77%	50
9	Any other ethnic background (please describe):		0.53%	3
			answered	570
			skipped	38
Any other ethnic background (please describe): (3)				
1	29/05/2019 16:31 PM ID: 117928818	White English		
2	30/05/2019 10:22 AM ID: 117991440	Latin		
3	09/07/2019 06:31 AM ID: 121592818	Polynesian		

24. What is your sexual orientation?				
			Response Percent	Response Total
1	Bisexual		3.07%	17
2	Gay Man		0.72%	4

24. What is your sexual orientation?				
			Response Percent	Response Total
3	Gay Woman / Lesbian		0.36%	2
4	Heterosexual / Straight		79.60%	441
5	Prefer not to say		15.16%	84
6	Other (please describe):		1.08%	6
			answered	554
			skipped	54
Other (please describe): (6)				

25. What is your religion/faith?				
			Response Percent	Response Total
1	No Religion		46.54%	262
2	Buddhist		1.24%	7
3	Christian		37.48%	211
4	Hindu		0.18%	1
5	Jewish		0.00%	0
6	Muslim		0.36%	2
7	Pagan		0.00%	0
8	Sikh		0.00%	0
9	Prefer not to say		12.43%	70
10	Other (please describe):		1.78%	10
			answered	563
			skipped	45
Other (please describe): (10)				

26. Are you pregnant or have you given birth in the last 26 weeks?				
			Response Percent	Response Total
1	Yes		1.44%	8
2	No		90.84%	506
3	Prefer not to say		7.72%	43
			answered	557
			skipped	51

27. Are you a refugee or asylum seeker?				
			Response Percent	Response Total
1	Yes		0.00%	0
2	No		92.84%	519
3	Prefer not to say		7.16%	40
			answered	559
			skipped	49

28. How did you hear about this consultation?				
			Response Percent	Response Total
1	Poster		0.53%	3
2	Postcard		0.00%	0
3	Email from council		18.51%	104
4	Verbally from a council officer		1.96%	11
5	Facebook		25.98%	146
6	Twitter		1.78%	10
7	NextDoor		0.36%	2
8	Instagram		0.00%	0

28. How did you hear about this consultation?								
							Response Percent	Response Total
9	Snapchat						0.00%	0
10	Ask Bristol notification						3.38%	19
11	Citizens' Panel notification						1.42%	8
12	Voice and Influence Partnership						0.18%	1
13	Friends of/campaign group						12.10%	68
14	Ward councillor						0.89%	5
15	Radio / TV						1.96%	11
16	Newspaper/online newspaper						2.85%	16
17	Library						1.07%	6
18	Citizen Service Point						0.36%	2
19	Word of mouth						21.89%	123
20	Other (please specify):						13.35%	75
Analysis	Mean:	12.1	Std. Deviation:	7.15	Satisfaction Rate:	58	answered	562
	Variance:	51.15	Std. Error:	0.3			skipped	46
Other (please specify): (75)								
If you heard about it from a friends of/campaign group, please specify: (57)								

We want to make sure our surveys are as good as possible. Please tell us if you agree or disagree with the following statements:						
	Strongly agree	Agree	Neither agree nor disagree	Disagree	Strongly disagree	Response Total
There is enough information about the proposals for me to answer the questions	13.8% (77)	55.5% (309)	18.5% (103)	8.4% (47)	3.8% (21)	557

We want to make sure our surveys are as good as possible. Please tell us if you agree or disagree with the following statements:

	Strongly agree	Agree	Neither agree nor disagree	Disagree	Strongly disagree	Response Total
The questions make it easy for me to give my views	14.3% (79)	51.8% (287)	19.5% (108)	11.0% (61)	3.4% (19)	554
The survey meets my accessibility requirements	23.0% (127)	52.1% (288)	21.7% (120)	2.2% (12)	1.1% (6)	553
					answered	559
					skipped	49

Matrix Charts

29.1. There is enough information about the proposals for me to answer the questions			Response Percent	Response Total
1	Strongly agree		13.8%	77
2	Agree		55.5%	309
3	Neither agree nor disagree		18.5%	103
4	Disagree		8.4%	47
5	Strongly disagree		3.8%	21
			answered	557

29.2. The questions make it easy for me to give my views			Response Percent	Response Total
1	Strongly agree		14.3%	79
2	Agree		51.8%	287
3	Neither agree nor disagree		19.5%	108
4	Disagree		11.0%	61
5	Strongly disagree		3.4%	19
			answered	554

29.3. The survey meets my accessibility requirements			Response Percent	Response Total
1	Strongly agree		23.0%	127
2	Agree		52.1%	288
3	Neither agree nor disagree		21.7%	120
4	Disagree		2.2%	12
5	Strongly disagree		1.1%	6
			answered	553

Appendix two: Sites in scope

Sites in scope

This consultation is only looking at cricket, bowls and football facilities that are hired from the council on an adhoc pay & play basis or per season.

Facilities currently hired from the council on an adhoc pay & play basis or per season (IN SCOPE)

All these facilities include pitches or bowls greens AND the associated changing room or pavilion except for:

- Ardagh bowling green (the pavilion is not in scope)
- Dorian Road, Wellington Hill, Arnall Drive Playing Fields and Ashton Vale Playing Fields- where only football pitches are in scope.

ARDAGH BOWLING GREEN
ARNALL DRIVE PLAYING FIELDS (FOOTBALL PITCHES ONLY)*
ASHTON VALE PLAYING FIELDS (FOOTBALL PITCHES ONLY)
AVONVALE / NETHAM BOWLS FACILITY
BEGBROOK GREEN PARK BOWLS FACILITY
BEGBROOK GREEN PARK FOOTBALL
CANFORD PARK BOWLS FACILITY
CANFORD PARK FOOTBALL
DORIAN ROAD (FOOTBALL PITCHES ONLY)
DUNDRIDGE FARM PLAYING FIELDS (FOOTBALL)**
EASTVILLE PARK BOWLS FACILITY
EASTVILLE PARK FOOTBALL
GREVILLE SMYTH PARK FOOTBALL
KINGS HEAD LANE PARK FOOTBALL
NETHAM PARK***
OLDBURY COURT ESTATE
REDCATCH PARK FOOTBALL
ST GEORGE PARK BOWLS FACILITY
WELLINGTON HILL (FOOTBALL PITCH ONLY)

*Part of Arnall Drive Playing Fields is currently licensed to Henbury FC. This license is unaffected by this consultation.

**Part of Dundry Farm Playing Fields is currently licensed to Nicholas Wanderers. This license is unaffected by this consultation.

***Bristol Pakistanis use Netham Park and have a licence in place. This licence is unaffected by this consultation.

Sites that have hosted formal sport in the recent past but are not currently used as pitches (NOT IN SCOPE)

BEDMINSTER DOWN
BADOCK'S WOOD RECREATION FIELD
ST ANNE'S PARK
CRAYDON ROAD OPEN SPACE

These sites have not been available for hire in recent seasons and there are no plans to change this.

Sites that have either have long term licences or leases or education use (NOT IN SCOPE)

ARDAGH BOWLS PAVILION
ARNALL DRIVE OPEN SPACE
ASHTON VALE PLAYING FIELD
BOWER ASHTON PLAYING FIELD
HILLFIELDS RECREATION GROUND
KINGSWESTON SPORTS GROUND
KNOWLE SPORTS GROUND
MULLER ROAD PLAYING FIELD
PEN PARK PLAYING FIELDS
SEAMILLS RECREATION GROUND
SHIREHAMPTON SPORTS GROUND
THE DOWNS (DURDHAM DOWNS)
VICTORY PARK

Please note: this is not an exhaustive list of all sport facilities leased or licenced from the council. If you use a facility that is not on any of the above lists then it is NOT IN SCOPE for this consultation.

Appendix D Risk Register

Negative Risks that offer a threat to Sports Asset Transfer Project and its Aims (Aim - Reduce Level of Risk)

Ref	Risk Description	Key Causes	Key Consequence	Status Open / Closed	Strategic Theme	Risk Category	Risk Owner	Key Mitigations	Direction of travel	Current Risk Level			Monetary Impact of Risk £k	Risk Tolerance			
										Likelihood	Impact	Risk Rating		Likelihood	Impact	Risk Rating	Date
1	Little interest expressed by third parties to submit expressions of interest	Poor promotion and communications COVID uncertainty	Facilities are not transferred to third parties to operate	Open		E/F	Head of Parks and Green Spaces	Communications plan. Promotion through sports leagues, the club network, sports governing bodies, voluntary sector network.	Stable	2	3	6		2	5	10	Sep-20
2	Deficient consideration of applications	Asset information provided to applicants inadequate Poor design of application form Incorrect representation on assessment panel	Strong applications not favoured	Open		E/F	Head of Parks and Green Spaces	Cross referencing with council's established CAT EOI process Consult with design team for Bristol Future Parks Consult with sport governing bodies	Stable	2	3	6		2	5	10	Sep-20
3	Competing applications for single asset	Site is high value, multifunctional, in good condition	Strong applications not favoured	Open		E/F	Head of Parks and Green Spaces	Dialogue with bidders - bringing applicants together if common benefits Robust assessment criteria with expected benefits clear	Stable	2	3	6		2	5	10	Sep-20
4	Preferred applicants drop out through process	Incorrect assumptions of an asset or transfer conditions offer Applicants circumstances change	Facilities are not transferred to third parties to operate	Open		E/F	Head of Parks and Green Spaces	Ensure assessment panel identifies second preference bidders Ensure clear and ongoing applicant support in place Ensure relevant information is clear and concise - ensure clarifications are sought and made early in the process	Stable	2	3	6		2	5	10	Sep-20
5	Capital funding available is insufficient	Preferred applicants not successful in raising funds Asset condition too poor Applicant ambition for asset beyond funding available	New operator may struggle to be financially sustainable All assets not able to be upgraded Applicants withdraw from process	Open		E/F	Head of Parks and Green Spaces	Ensure assessment panel identifies second preference bidders Ensure clear and ongoing applicant support in place Condition survey data provided to potential applicants Support longer term business plans of applicants	Stable	2	3	6		2	5	10	Sep-20
6	Capital works costs higher than anticipated	Incorrect pre-work assessment. Poor specification.	Insufficient funds to enable asset transfer OR allow expected upgrade	Open		E/F	Head of Parks and Green Spaces	Surveyor to be used to support project development phase and business planning.	Stable	2	3	6		2	5	10	Sep-20

7	Potential pitch hire fees uplift	Assets not transferred to third parties to operate Operators require higher fees for financial sustainability	Reduced participation Adverse impact on equalities communities and areas of social deprivation	Open		P	Head of Parks and Green Spaces	High quality application process. Provision of investment funds Agreed operating procedure as investment condition	Stable	2	3	6		2	5	10	
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Bristol City Council Equality Impact Assessment Form

(Please refer to the Equality Impact Assessment guidance when completing this form)



Name of proposal	Sports Asset Transfer
Directorate and Service Area	Growth and Regeneration. Parks and Green Spaces
Name of Lead Officer	Richard Fletcher

Step 1: What is the proposal?

Please explain your proposal in Plain English, avoiding acronyms and jargon. This section should explain how the proposal will impact service users, staff and/or the wider community.

1.1 What is the proposal?

In May 2018 the council adopted a proposal to operate "chargeable sports facilities and other facilities in public parks only when they generate no cost to the council".

Following public consultation, cabinet is being asked to:

- approve the transfer of a number of sports facilities in parks and green spaces to be operated by third parties; and
- approve a revised charging regime for sports sites in parks (excluding the Downs) not subject to transfer such that they are operated at no cost to the Council.

Step 2: What information do we have?

Decisions must be evidence-based, and involve people with protected characteristics that could be affected. Please use this section to demonstrate understanding of who could be affected by the proposal.

2.1 What data or evidence is there which tells us who is, or could be affected?

The proposals act on cricket, football and bowls played in publicly accessible parks and green spaces owned and managed by the council.

Bowls:

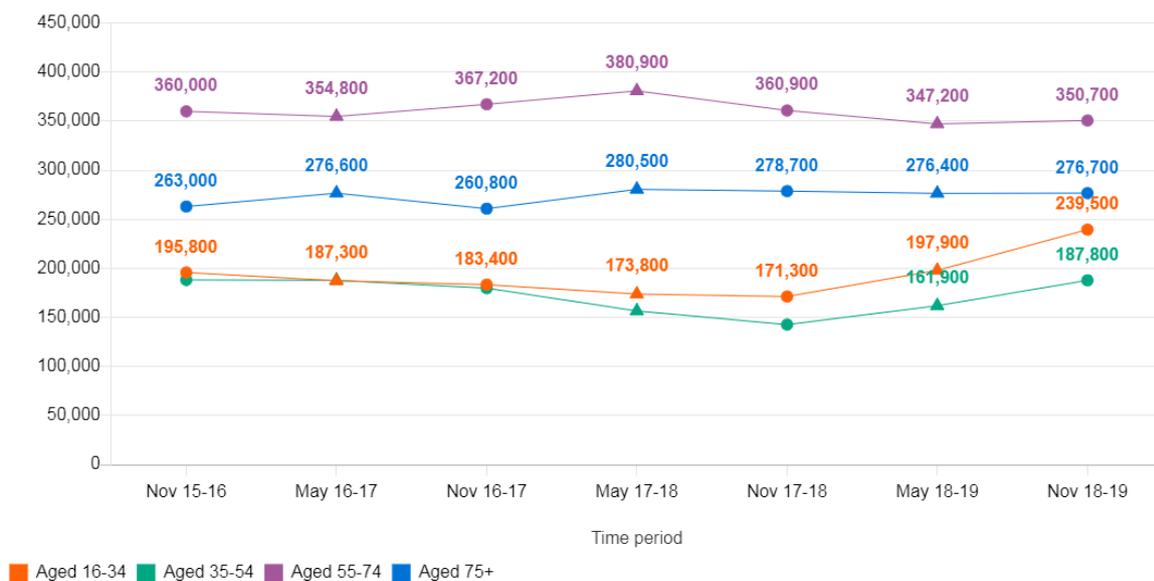
The Bowls Development Alliance is funded by Sport England to support Bowls England (BE) and the English Indoor Bowling Association (EIBA) to develop the sport of flat green bowls. Its Play Bowls Strategy 2017 – 2021 gave national participation figures as:

Age range	2018 England population projection (ONS) %	BDA age participation breakdown 2017 - %
55 and under	69.99	7.66
55 and over	30.01	92.3
55-64	11.82	11.1
65-74	9.91	49
75 and over	8.27	32.2

This is supported by separate data available from Sport England:

Participation in the last year - yes or no - Participated in the last year

Bowls



The BDAs Play Bowls Strategy also gave participation figures for disabled people as 41.4% of those who play (2015). The relevant 2011 Census figures for comparison are:

- Day-to-day activities limited a lot = 9%
- Day-to-day activities limited a little = 9%
- Day-to-day activities not limited = 82%

The Strategy identified the gender split of participants to be:

- 66.8% Male

- 33.2% Female

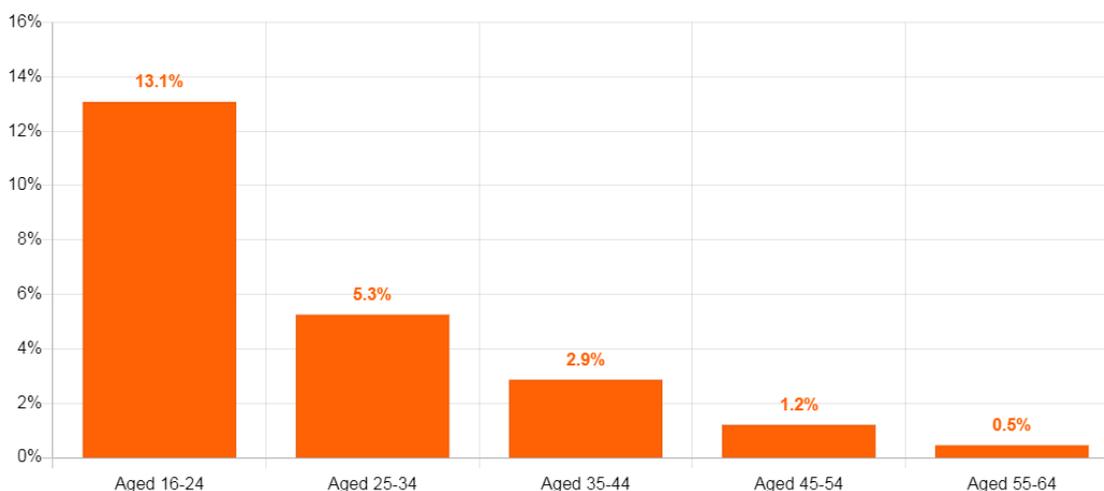
The public consultation exercise on the sports asset transfer that took place in the summer of 2019 strongly suggested the age profile for the six bowls clubs primarily affected by the proposal (estimated membership 250 [Gloucestershire Bowls Association, 2019]) is comparable to the national picture. A selection of qualitative comments made include:

- *“Average age group of bowlers is 60 years +.”*
- *“My interest as a Pensioner is around the bowls facilities.”*
- *“Bowls is generally a game for persons aged 60 and over and with the retirement age increasing to 65 +, players are not coming into bowls until even older.”*
- *“At present the club has 51 members 11 of which are 80 plus with the eldest being 97.”*
- *“Bowling is the one thing that can be played by older people with limited fitness and one of the active things that they can participate in.”*
- *“[Bowls] - a sport enjoyed by countless members of the community, a large proportion of whom are in the older age bracket and for whom exercise is essential.”*
- *“...it is arguable that the greatest impact would be likely amongst the older and often financially-less-well-off members of the community.....the Council may be in danger of removing the one sport that is accessible to older people.”*
- *“The sports facilities offered are key to the success of the parks they attract participants and spectators bowls is particularly helpful in keeping older citizens active physically and socially....”*
- *“Many Clubs have an ageing membership are finding it difficult to recruit sufficient new Members, particularly in the under 60s age Group which is so necessary to sustain the sport in future.”*
- *“Bowls is a sport that can be played by all age groups, unlike most other sports - anyone from age 6-100. However, it would be fair to acknowledge that the age profile is heavily skewed towards the older age groups, because this is indeed a game that they are still able to play. Bowls is not a sport for older people, but a sport that can be played by older people, and there are VERY few such sports.”*
- *“Increasing numbers of older (+ 65) people are in fact playing the game. The Bowls Development Alliance (BDA) – Sport England’s vehicle for development of the sport - actually ran, successfully, a scheme to*

promote the game to Over 50s in 2017 (to try to get people still at work to think about what healthy activities they might take up in later life)."

Football:

Sport England have produced participation figures at a national level with some applying to the Bristol area. However participation figures for people who may be affected directly by the proposals are not available:

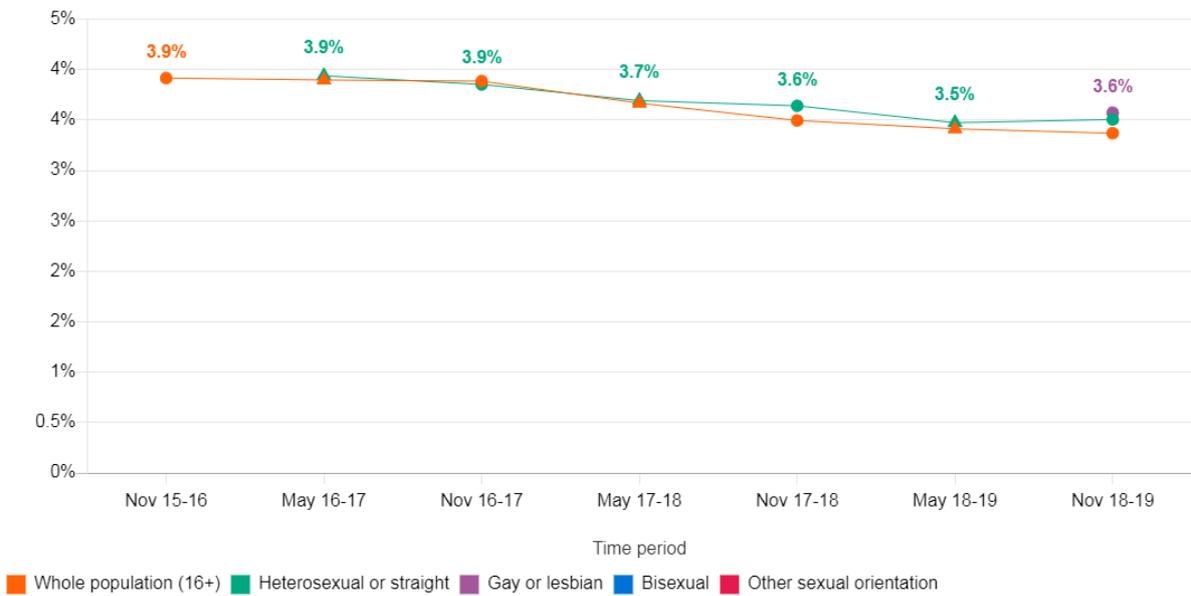


■ 11 a-side football

The table above identifies the percentage of people from the given age bracket that play 11-a-side football in England. We can compare this with the ONS 2018 population prediction for England:

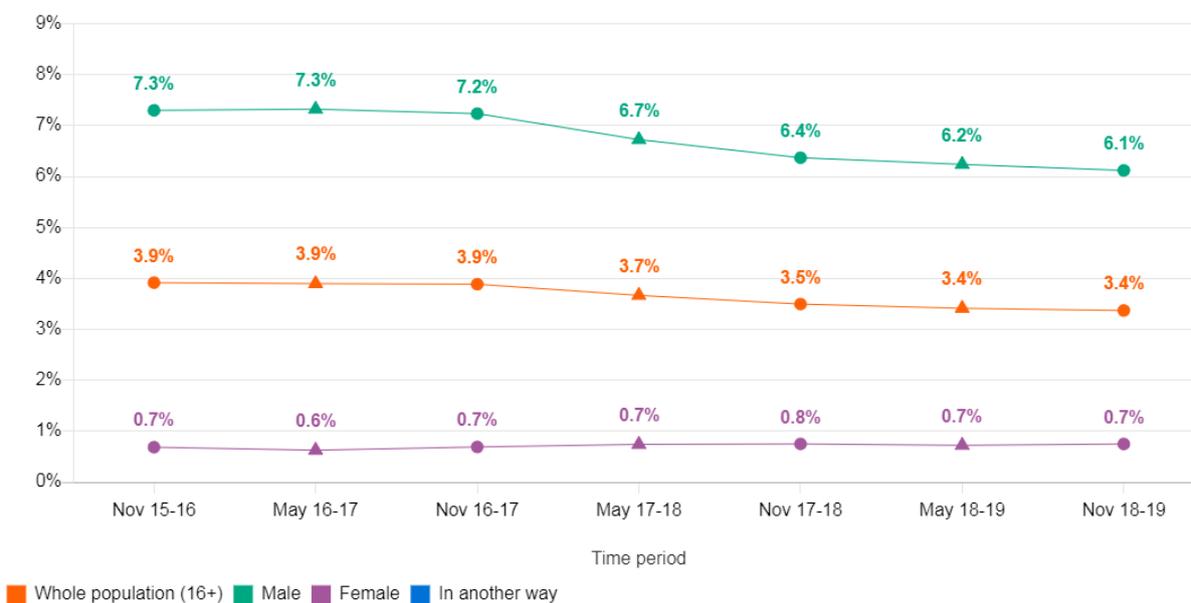
Age range	2018 England population projection (ONS) %	% of people that play 11-a-side football
Aged 16-24	29.93	13.1
Aged 25-34	13.58	5.3
Aged 35-44	12.70	2.9
Aged 45-54	13.78	1.2
Aged 55-64	11.82	0.5

Participation in the last year - yes or no - Participated in the last year
11 a-side football



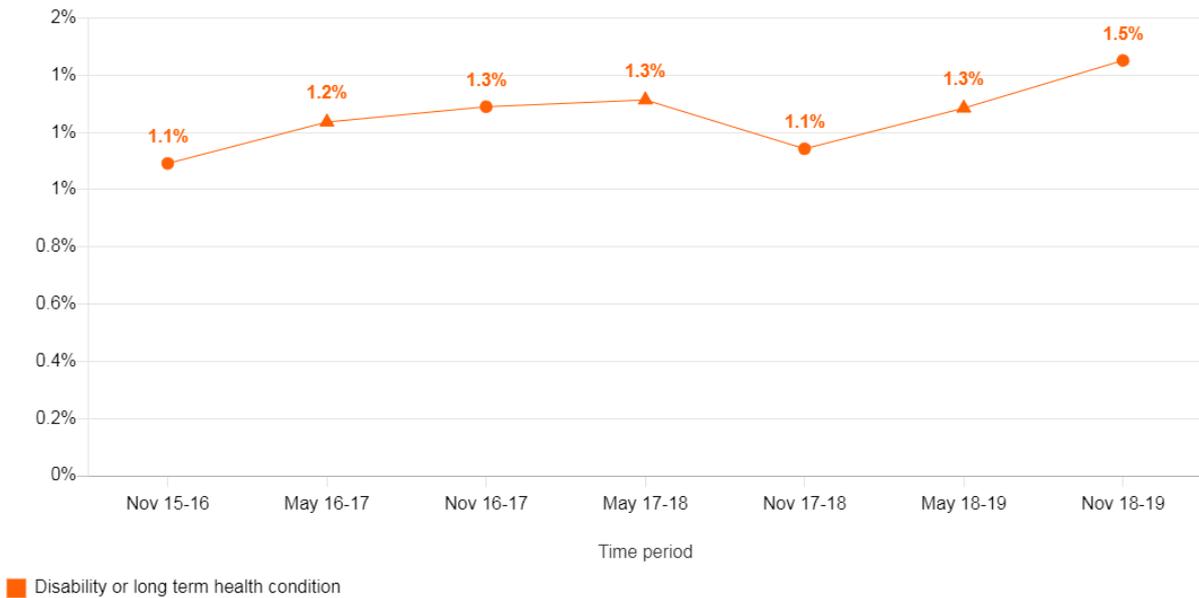
The table above identifies that nationally, participants in football who identify themselves as gay or lesbian, bisexual or another sexual orientation are less than those who identify themselves as heterosexual or straight over a four-year period.

Participation in the last year - yes or no - Participated in the last year
11 a-side football

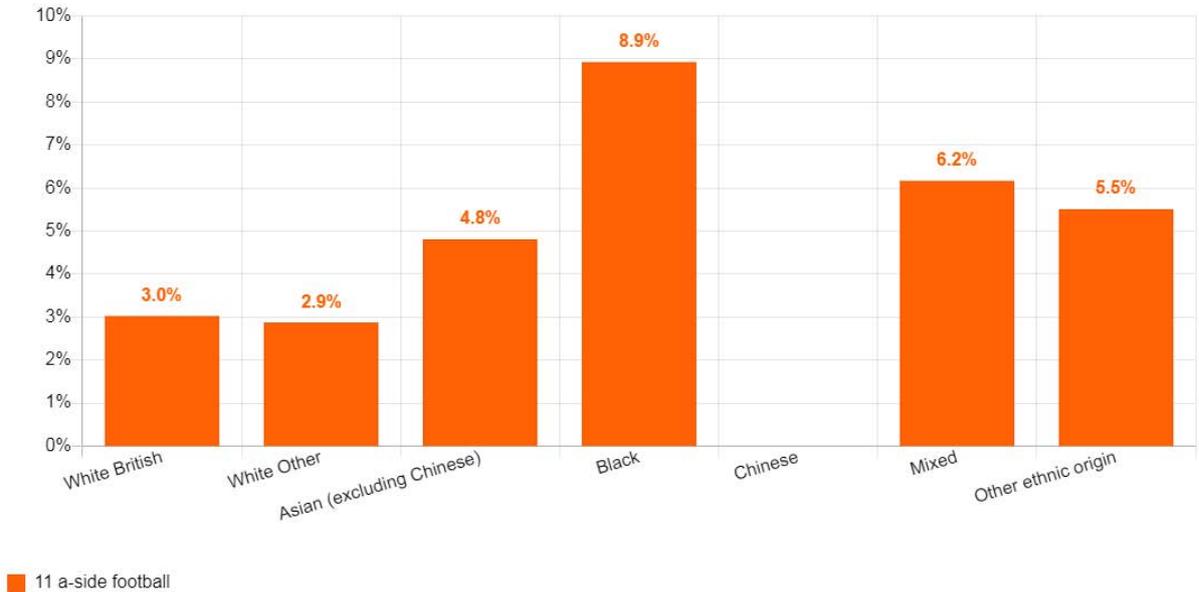


The table above identifies that nationally, a higher proportion of participants in football are male.

Participation in the last year - yes or no - Participated in the last year
11 a-side football



The table above identifies that nationally, a lower proportion of participants in football consider themselves as disabled or with a long-term, limiting health condition. This is much lower than the population average in England.



This table represents the % of the relevant ethnic group who play football (rather than the % of the total football playing population) nationally. This demonstrates that football is played by a proportionately higher percentage of Black, Asian and minority ethnic people than White British people.

Cricket:

There are only three teams that play cricket on council-operated pitches that are within scope of the proposal. Only two pitches are available. These are all male teams with a predominantly Black, Asian and minority ethnic background.

2.2 Who is missing? Are there any gaps in the data?

Direct, relevant quantitative data relating to participation in sport at the specific facilities in-scope is not available.

Direct, relevant quantitative data relating to participation in sport at a city resolution has not been found.

Missing data (not found) at a national resolution:

- Bowls – gender reassignment, race, religion or belief, sexual orientation, marriage and civil partnership, pregnancy and maternity.
- Cricket – across all protected characteristics;
- Football – marriage and civil partnership, pregnancy and maternity, gender reassignment.

Direct quantitative, data is not available to identify those who may wish to participate in the sport locally and who may be encouraged to do so were the proposals to be implemented. There is some qualitative data available from BCC public consultations and engagement exercises that inform us that the low quality of the assets in scope is a barrier to their use.

Direct quantitative, data is not available to determine whether the proposals would have a deleterious impact on participation levels in Bristol as a whole or locally (e.g for football, pitches are bookable annually and teams commonly migrate across sites).

2.3 How have we involved, or will we involve, communities and groups that could be affected?

The council carried out a public and targeted consultation on options to deliver savings to Parks budgets between 6th November 2017 and 29th January 2018. This specifically consulted on a policy of operating sport in parks at no cost to the council. Sports clubs and equalities communities were targeted as part of promoting the consultation.

The council carried out a public consultation between 28th May and 9th July 2019 on options to deliver the approved policy of operating sport in parks at no cost to the council. Sports clubs were specifically targeted as part of that

consultation as were sports governing bodies (England & Wales Cricket Board, Rugby Football Union, Football Association, Gloucestershire Bowls Association) and the Football Foundation.

Further direct engagement work took place with all the bowls clubs affected and the Gloucestershire Bowls Association from October 2019 to January 2020.

Step 3: Who might the proposal impact?

Analysis of impacts on people with protected characteristics must be rigorous. Please demonstrate your analysis of any impacts in this section, referring to all of the equalities groups as defined in the Equality Act 2010.

3.1 Does the proposal have any potentially adverse impacts on people with protected characteristics?

a) Age

Section 2.1 identifies that the relative age of participants in bowls is significantly higher than the population average for England. This is supported by empirical information from the council's consultation processes. This is measurable nationally and there is strong qualitative evidence that Bristol follows this trend. There is the potential for the proposal to have an adverse impact on older people if:

- i. The proposal leads to the closure of clubs and this in turn leads to participants leaving the sport;
- ii. The proposal leads to an increase in fees and this in turn leads to participants leaving the sport.

Consultation with bowls clubs themselves in Bristol and evidence from the Bowls Development Alliance suggests that an outcome of lower participation may have subsequent impacts on mental and physical health and wellbeing due to lower activity levels and greater social isolation. For example, bowls participants in the city made the following comments:

- *“Benefits - social, meeting with "like" people and a reason to get out the house - mental and physical benefits to keep healthy - keeping more clubs playing in competitions and friendly games throughout the season and encouraging the sport that can be played by people*

up in years. This is across Bristol and South Gloucestershire, the impact of losing clubs will have a wider detrimental affect on people, not just the members of clubs listed."

- *".....as a Pensioner bowls facilities provide me with the exercise and social activities that are recommended for physical and mental health. Withdrawing these units in any way will be detrimental to the health of the community."*
- *"Our club offers a lifeline to many people who live alone and we provide friendship and exercise."*
- *Bowls is generally a game for persons aged 60 and over..... This age group do not necessarily have the finances to pay for the funding suggested and you would be denying this age group the opportunity to keep active and fit..."*
- *"This [bowls] has got to be helping the older members keep active with both their physical and social needs."*
- *"Bowling is the one thing that can be played by older people with limited fitness and one of the active things that they can participate in."*
- *".....Bowls - a sport enjoyed by countless members of the community, a large proportion of whom are in the older age bracket and for whom exercise is essential. Withdrawing the access to such facilities would result in reduced activity at an age when it is essential for older people to be active."*
- *"Although increased charges for local-authority-provided sport might have an adverse impact on participation in all sports, it is arguable that the greatest impact would be likely amongst the older and often financially-less-well-off members of the community. Just at the point in their life when it becomes a struggle to keep people both healthy and happy, because of their age, the Council may be in danger of removing the one sport that is accessible to older people."*
- *"The sports facilities offered are key to the success of the parks they attract participants and spectators bowls is particularly helpful in keeping older citizens active physically and socially the Council is likely to see an increase in social care costs where the elderly become less mobile and isolated."*

Section 2.1 identifies that proportionately more young people play

football on 11-a-side pitches nationally. Assuming this pattern applies to Bristol and to the facilities that are within scope of the proposal, there is the potential for the proposal to have an adverse impact on younger people and young adults if:

- i. The proposal leads to the closure of clubs and this in turn leads to participants leaving the sport;
- ii. The proposal leads to an increase in fees and this in turn leads to participants leaving the sport.

b) Disability

Section 2.1 identifies that the percentage of bowls participants that may consider themselves to be disabled is likely to be significantly higher than the population average in England. This is measurable nationally and it can be presumed this applies locally although there is a lack of data in this respect. There is the potential for the proposal to have an adverse impact on disabled people if:

- i. The proposal leads to the closure of clubs and this in turn leads to participants leaving the sport;
- ii. The proposal leads to an increase in fees and this in turn leads to participants leaving the sport.

Evidence from the Bowls Development Alliance suggests that an outcome of lower participation may have subsequent impacts on mental and physical health and wellbeing due to lower activity levels and greater social isolation.

c) Gender reassignment

No adverse impact identified.

d) Marriage and civil partnership

No adverse impact identified.

e) Pregnancy and maternity

No adverse impact identified.

f) Race.

Section 2.1 identifies that proportionately more people from Black, Asian and minority ethnic communities play football on 11-a-side pitches nationally. Assuming this pattern applies to Bristol and to the facilities

that are within scope of the proposal, there is the potential for the proposal to have an adverse impact on BAME participants if:

- i. The proposal leads to the closure of clubs and this in turn leads to participants leaving the sport;
 - ii. The proposal leads to an increase in fees and this in turn leads to participants leaving the sport.
- g) Religion or belief
No adverse impact identified.
- h) Sex
No adverse impact identified.
- i) Sexual orientation
No adverse impact identified.

3.2 Can these impacts be mitigated or justified? If so, how?

Participation in sport, on those assets within scope of the proposal, appears to be in decline. Conversations with sports governing bodies and with clubs through the local consultation processes, and information from the council's play pitch strategy, strongly suggest this is because of the condition and standard of the facilities the council is able to offer and the growth in other provision within the city – including the provision of facilities with artificial playing surfaces. Of course there are successful clubs in bowls, cricket and football that are succeeding in attracting new members and are growing; examples being Ashton Boys Football Club and Begbrook Green Bowls Club.

To continue with the current operating model can only lead to further decline and likely less participation and interest in using these sites. The council and its Parks Service is under severe financial pressure and unable to uplift the quality of facilities maintenance and management in the short and medium term.

In seeking a new operating model, the council hopes and expects to drive innovation and ownership from communities to ensure that local sport thrives and is financially sustainable.

To facilitate the preferred option the Council would invest in facilities where sustainable business plans are agreed with third parties and would work in

partnership to realise additional financial support and expertise from sports governing bodies and others.

3.3 Does the proposal create any benefits for people with protected characteristics?

The Council has the opportunity to agree with new operators conditions of service that can and will support participation by those communities and residents with protected characteristics that are currently underrepresented. By accessing external grant funds, particularly those provided by sports governing bodies or similar, a sports development plan is likely to be a pre-condition of a successful application.

The proposal also creates an opportunity for clubs that are run by communities with protected characteristics to put in an expression of interest to operate and manage a facility and the provision of the sport.

3.4 Can they be maximised? If so, how?

See above.

Step 4: So what?

The Equality Impact Assessment must be able to influence the proposal and decision. This section asks how your understanding of impacts on people with protected characteristics has influenced your proposal, and how the findings of your Equality Impact Assessment can be measured going forward.

4.1 How has the equality impact assessment informed or changed the proposal?

The impact assessment has confirmed through qualitative data sources what was understood by service knowledge and through engagement with sports clubs and governing bodies as part of proposal development.

The assessment has highlighted the lack of co-ordinated, collated data on equalities communities use of council facilities. This deficit needs to be corrected through the implementation of the proposal and a requirement of future operators.

4.2 What actions have been identified going forward?

An asset transfer process would begin for third parties with an expressions of interest process. Third parties are likely to be clubs, community organisations,

current sports operators or partnerships of these. This process will test applicants understanding of how their activities and particular sport are accessed by people with protected characteristic and how their proposal to operate will improve and protect participation by these communities.

When assessing the EOIs it is expected that the council will work alongside governing bodies and potentially funding bodies to make a decision to invite to further stages. We will build in a further opportunity to see how applications align with funding programmes and governing bodies strategic aims for participation by diverse communities – and therefore most likely to success with funding and building a sustainable operating model.

Those applicants that progress past the first stage will be invited to put forward a business plan that will be tested and developed with officer support including how their growth plans will include participation that is representative of Bristol's diverse communities.

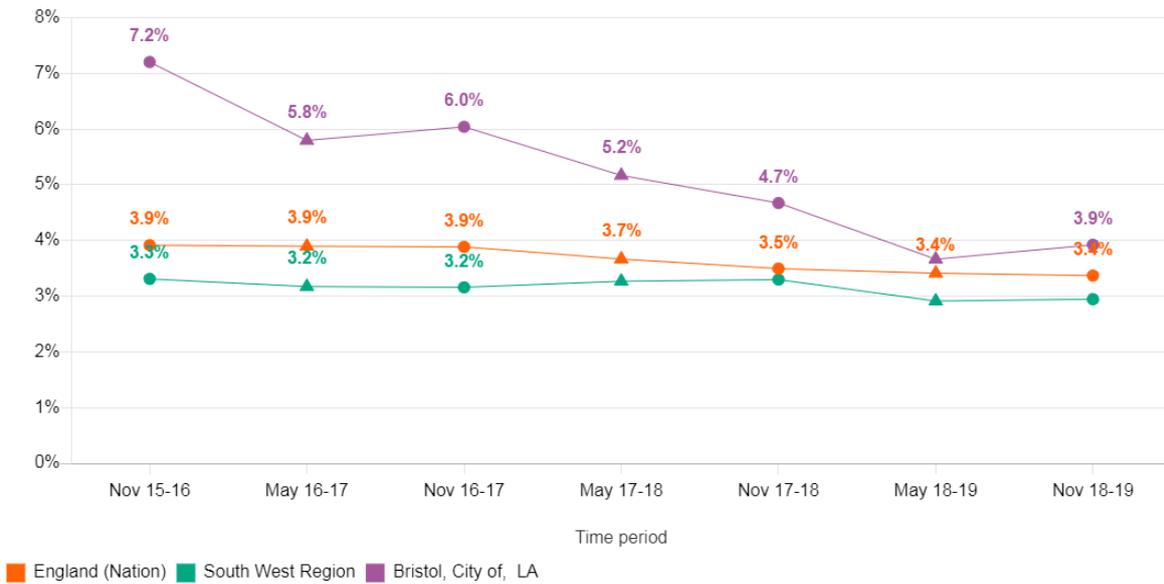
When assets are transferred there is an opportunity to invest in facilities so that they become more inclusive – reasonable adjustments made to improve access for disabled people and signage identifying that information can be provided in other languages for example.

We are currently expecting a high take-up of facilities for operation by third parties. However for those facilities that are not, these may be subject to significant price rises to access. Should this be the case the council will now build in a further round of engagement as to how this might be managed to ensure that clubs that support diverse communities can continue to play either on council or non-council pitches. This will be within the context of the current or a revised playing pitch strategy which maps and predicts supply and demand for sport in the city.

We know that football on 11-a-side pitches is in general decline – in favour of smaller artificial pitches and facilities. This will likely mean less demand for those pitches that are not released to third party operators.

Participation in the last year - yes or no - Participated in the last year

11 a-side football



4.3 How will the impact of your proposal and actions be measured moving forward?

New operators will be subject to a service level agreement that will include a requirement to submit sport and facilities participation data. Should the council set up a single access booking system as part of the transfer process this will also be required to collate participants demographic information.

The council when working with operators will need to bear in mind however that only 47.8% of people in Bristol aged 65+ say they are comfortable using digital services, compared to 81.8% overall (quality of Life in Bristol survey). We need to ensure that wherever possible telephone numbers are provided as an alternative to digital services where face-to-face services are not available.

A revision of the council’s playing pitch strategy will collate, report, predict demand and set strategic objectives for participation levels across all outdoor sport in the city including participation by people with protected characteristics.

Service Director Sign-Off:
Patsy Mellor, Director Management of Place
P Mellor

Equalities Officer Sign Off:
Duncan Fleming

Date: 25th August 2020

Date: 14th August 2020